#### Ordinance No. 2536

# ORDINANCE TO AMEND THE BILOXI LAND DEVELOPMENT ORDINANCE, SPECIFICALLY TO AMEND ARTICLE 23-4-5(G) PERTAINING TO SPECIAL EVENTS

WHEREAS, on Thursday, October 19, 2023, the Biloxi Planning Commission held a public hearing in the auditorium of the dr. Martin Luther King, Jr., Municipal Building, 676 Dr. Martin Luther King, Jr. Boulevard, Biloxi, Mississippi, to hear Case No. 23-088-PC, City of Biloxi, with respect to a proposed Text Amendment to the Biloxi Land Development Ordinance; and

WHEREAS, the Planning Commission members were apprised of the particulars of this case, being made cognizant of the fact that the City of Biloxi has proposed a Text Amendment to the Biloxi Land Development Ordinance, to amend Article 23-4-3(d)(10)c pertaining to Special Events; and

WHEREAS, on Thursday, October 19, 2023, the Biloxi Planning Commission after much discussion voted to continue this case until the November 2, 2023, giving adequate time for review of the proposed Code of Ordinance changes pertaining to Special Events; and

WHEREAS, on November 2, 2023, the Biloxi Planning Commission, upon much discussion of this text change, voted (12-0-0) to amend Article 23-4-5(G) of the Land Development Ordinance, as follows:

## (G) - Special Events

#### (1) Applicability

#### a. General

The procedures and standards of this subsection shall apply to all special events <u>as</u> <u>defined in the City of Biloxi's Special Event Ordinance</u> that are planned for or which reasonably may be expected to attract more than 100 persons at any one time (including

but not limited to cultural events, musical events, celebrations, festivals, fairs, and carnivals) held on private property within the city, unless exempted in accordance with Section 23-4-5(G)(2), Exemptions.

b. Temporary Use Permit for Special Event Required

All special events subject to this subsection shall have a Temporary Use Permit for a special event. Each permit shall be turned into the Biloxi Police Departments Event Coordinator per the timetable set forth in City of Biloxi Ordinance 12-4-7. The requester shall include a letter from the property owner granting permission to use the property for the dates requested. Upon review by the Event Coordinator, he/she will provide it to the Event Committee for approval, approval with conditions, or disapproval. Once approved, the requesting individual will be notified by Community Development who will issue the appropriate permit. The permit will include the name and contact information for the person or business issued to, the specific address where setup will take place, the dates and times approved for operation, and general items for sale. The issued permit is only valid for the main event held on the property. Any vendors will have to obtain their individual permit for their business. reviewed and approved or approved with conditions by the Director of Community Development in accordance with Section 23-3-3(J), Temporary

Use Permit, before conducting the special event.

## (2) Exemptions

The following events or activities are exempt from the standards of this subsection (i.e., may occur without a Temporary Use Permit for a special

event unless the event will impede on public areas or hamper neighboring properties in any way). Such activities are subject to all other applicable procedures and standards of this Ordinance.

#### a. On Grounds of Private Residence

<u>Private non-commercial</u> Special events or activities occurring within, or on the grounds of, a private residence or on the common areas of a single-family attached, townhouse, two-family, three- to four-family, or multifamily residential development, provided such events are held no more frequently than weekly monthly and do not hamper the quiet enjoyment of adjacent properties.

### b. Event Sponsored by City or State-

Any event sponsored in whole or in part by the city or state.

### b. Event occurring on City or Coliseum Property

Any event occurring at a municipality owned or managed venue for which a separate rental agreement with the City has been executed, or an event taking place on the property of the Mississippi Coast Coliseum and Convention Center. However, any mobile food vendors as defined in Section 12-12-2, or Vendor defined in Section 12-4-3(d), shall still be required to apply for permitting under those sections.

c. Event or Activity at Site Intended for Such Event or Activity

Any organized activities conducted at sites or facilities typically intended and used for such activities. Examples of such exempt activities include, but are not limited to, sporting events such as golf, soccer, softball, and baseball

tournaments conducted on courses or fields intended and used for such activities; fairs and carnivals at fairgrounds; wedding services conducted at reception halls, or similar facilities; funeral services conducted at funeral homes or cemeteries; religious services, wedding services, and funeral services conducted at places of worship.

d. Event Approved as Part of a Use Permit or Planned Development District Temporary special events that are expressly approved as part of a Certificate of Zoning Compliance (Section 23-2-4(L)) or Planned Development District (Section 23-2-4(C).

#### (3) Standards

In addition to the standards in Section 23-4-5(E), General Standards for Temporary Uses and Structures, an application for a Temporary Use Permit for a special event shall comply with the following standards:

a. False or Material Misleading Information

The application does not contain intentionally false or materially misleading information.

#### b. Unreasonable Risk

There is a finding that the special event would not create an unreasonable risk of significant:

- 1. Damage to public or private property, beyond normal wear and tear;
- 2. Injury to persons;
- 3. Public or private disturbances or nuisances;

- Unsafe impediments or distractions to, or congestion of, vehicular or pedestrian travel;
- 5. Additional and impracticable or unduly burdensome police, fire, trash removal, maintenance, or other public services demands; and
- 6. Other adverse effects upon the public health, safety, or welfare.

#### c. Location Cannot be Accommodated

The special event shall not be of such a nature, size, or duration that the particular location requested cannot reasonably accommodate the event.

d. Time Permitted or Reserved for Other Activities

The special event shall not be at a time and location that has already been permitted or reserved for other activities.

#### (4) Conditions

Upon final approval by the Special Event Committee of the In approving the Temporary Use Permit for the special event, and based off the recommendation of the event committee, the Director of Community Development shall is authorized to impose such conditions upon the premises benefited by the permit as may be necessary to reduce or minimize any potential adverse impacts upon other property in the area, as long as the condition relates to a situation created or aggravated by the proposed special event. The Director of Community Development shall consult the Biloxi Police Department and/or Biloxi Fire Department, and thereafter is authorized to require:

- a. Provision of temporary parking facilities, including vehicular access and egress.
- b. Control of nuisance factors, such as but not limited to, the prevention of glare or direct illumination of adjacent properties, noise, vibrations, smoke, dust, dirt, odors, gases, and heat.
- c. Regulation of temporary buildings, structures and facilities, including placement, height and size, location of equipment and open spaces, including buffer areas and other yards. No temporary building, structure, or vendor facilities shall be placed within 20 yards/60 feet of any property line, public sidewalk, or public roadway. Any vendors with an amplified sound permit shall not face any residential lot.
- d. Provision of sanitary and medical facilities.
- e. Provision of solid waste collection and disposal.
- f. Provision of security and safety measures.
- g. Use of an alternative location or date for the proposed special event.
- h. Modification or elimination of certain proposed activities.
- Regulation of operating hours and days, including limitation of the duration of the special event to a shorter time period than that requested or specified in this subsection.
- j. Submission of a performance guarantee to ensure that any temporary facilities or structures used for such proposed special event will be removed

from the site within a reasonable time following the event and that the property will be restored to its former condition.

#### (5) Duration of Permit

A Temporary Use Permit for a special event authorized in accordance with this subsection shall be limited to a maximum duration of 14 days per site per calendar year, unless otherwise specifically authorized by the <u>Special Events Committee</u>.

WHEREAS, the Biloxi City Council, after careful review of the minutes of the public hearing, adopts the report and findings of the Biloxi Planning Commission, as amended, and, in so doing, determines these modifications of the Land Development Ordinance are appropriate.

NOW, THEREFORE, BE IT ORDAINED, THAT THE MAYOR AND CITY COUNCIL OF THE CITY OF BILOXI, MISSISSIPPI hereby approves the changes to the Land Development Ordinance; as follows:

#### (G) - Special Events

#### (1) Applicability

#### a. General

The procedures and standards of this subsection shall apply to all special events <u>as</u> <u>defined in the City of Biloxi's Special Event Ordinance</u> that are planned for or which reasonably may be expected to attract more than 100 persons at any one time (including but not limited to cultural events, musical events, celebrations, festivals, fairs, and carnivals) held on private property within the city, unless exempted in accordance with Section 23-4-5(G)(2), Exemptions.

b. Temporary Use Permit for Special Event Required

All special events subject to this subsection shall have a Temporary Use Permit for a special event. <u>Each permit shall be turned into the Biloxi Police</u>

Departments Event Coordinator per the timetable set forth in City of Biloxi Ordinance 12-4-7. The requester shall include a letter from the property owner granting permission to use the property for the dates requested. Upon review by the Event Coordinator, he/she will provide it to the Event Committee for approval, approval with conditions, or disapproval. Once approved, the requesting individual will be notified by Community Development who will issue the appropriate permit. The permit will include the name and contact information for the person or business issued to, the specific address where setup will take place, the dates and times approved for operation, and general items for sale. The issued permit is only valid for the main event held on the property. Any vendors will have to obtain their individual permit for their business. reviewed and approved or approved with conditions by the Director of Community Development in accordance with Section 23-3-3(J), Temporary Use Permit, before conducting the special event.

### (2) Exemptions

The following events or activities are exempt from the standards of this subsection (i.e., may occur without a Temporary Use Permit for a special event unless the event will impede on public areas or hamper neighboring properties in any way). Such activities are subject to all other applicable procedures and standards of this Ordinance.

#### a. On Grounds of Private Residence

Private non-commercial Special events or activities occurring within, or on the grounds of, a private residence or on the common areas of a single-family attached, townhouse, two-family, three- to four-family, or multifamily residential development, provided such events are held no more frequently than weekly once a calendar month and do not hamper the quiet enjoyment of adjacent properties.

b. Event Sponsored by City or State-

Any event sponsored in whole or in part by the city or state.

## b. Event occurring on City or Coliseum Property

Any event occurring at a municipality owned or managed venue for which a separate rental agreement with the City has been executed, or an event taking place on the property of the Mississippi Coast Coliseum and Convention Center. However, any mobile food vendors as defined in Section 12-12-2, or Vendor defined in Section 12-4-3(d), shall still be required to apply for permitting under those sections.

## c. Event or Activity at Site Intended for Such Event or Activity

Any organized activities conducted at sites or facilities typically intended and used for such activities. Examples of such exempt activities include, but are not limited to, sporting events such as golf, soccer, softball, and baseball tournaments conducted on courses or fields intended and used for such activities; fairs and carnivals at fairgrounds; wedding services conducted at reception halls, or similar facilities; funeral services conducted at funeral

homes or cemeteries; religious services, wedding services, and funeral services conducted at places of worship.

d. Event Approved as Part of a Use Permit or Planned Development District

Temporary special events that are expressly approved as part of a Certificate of

Zoning Compliance (Section 23-2-4(L)) or Planned Development District

(Section 23-2-4(C).

### (3) Standards

In addition to the standards in Section 23-4-5(E), General Standards for Temporary Uses and Structures, an application for a Temporary Use Permit for a special event shall comply with the following standards:

a. False or Material Misleading Information

The application does not contain intentionally false or materially misleading information.

#### b. Unreasonable Risk

There is a finding that the special event would not create an unreasonable risk of significant:

- 1. Damage to public or private property, beyond normal wear and tear;
- 2. Injury to persons;
- 3. Public or private disturbances or nuisances;
- 4. Unsafe impediments or distractions to, or congestion of, vehicular or pedestrian travel;

- 5. Additional and impracticable or unduly burdensome police, fire, trash removal, maintenance, or other public services demands; and
- 6. Other adverse effects upon the public health, safety, or welfare.

#### c. Location Cannot be Accommodated

The special event shall not be of such a nature, size, or duration that the particular location requested cannot reasonably accommodate the event.

### d. Time Permitted or Reserved for Other Activities

The special event shall not be at a time and location that has already been permitted or reserved for other activities.

#### (4) Conditions

Upon final approval by the Special Event Committee of the In approving the Temporary Use Permit for the special event, and based off the recommendation of the event committee, the Director of Community Development shall is authorized to impose such conditions upon the premises benefited by the permit as may be necessary to reduce or minimize any potential adverse impacts upon other property in the area, as long as the condition relates to a situation created or aggravated by the proposed special event. The Director of Community Development shall consult the Biloxi Police Department and/or Biloxi Fire Department, and thereafter is authorized to require:

a. Provision of temporary parking facilities, including vehicular access and egress.

- b. Control of nuisance factors, such as but not limited to, the prevention of glare or direct illumination of adjacent properties, noise, vibrations, smoke, dust, dirt, odors, gases, and heat.
- c. Regulation of temporary buildings, structures and facilities, including placement, height and size, location of equipment and open spaces, including buffer areas and other yards. No temporary building, structure, or vendor facilities shall be placed within 20 yards/60 feet of any property line, public sidewalk, or on open public roadways. Any vendors with an amplified sound permit shall not face any residential lot.
- d. Provision of sanitary and medical facilities.
- e. Provision of solid waste collection and disposal.
- f. Provision of security and safety measures.
- g. Use of an alternative location or date for the proposed special event.
- h. Modification or elimination of certain proposed activities.
- Regulation of operating hours and days, including limitation of the duration of the special event to a shorter time period than that requested or specified in this subsection.
- j. Submission of a performance guarantee to ensure that any temporary facilities or structures used for such proposed special event will be removed from the site within a reasonable time following the event and that the property will be restored to its former condition.

## (5) Duration of Permit

A Temporary Use Permit for a special event authorized in accordance with this subsection shall be limited to a maximum duration of 14 days per site per calendar year, unless otherwise specifically authorized by the <u>Special Events Committee</u>.

SECTION TWO: All other sections of said Section 23 of the Code of Ordinances of the City of Biloxi, Mississippi, shall remain in full force and effect.

SECTION THREE: This ordinance shall become effective from and after its passage and publication in accordance with applicable law.

The foregoing Ordinance having first been reduced to writing, was read by the Clerk and moved by Councilmember Glavan, seconded by Councilmember Barrett, and was adopted by the following vote:

YEAS:

Newman

Glavan Barrett NAYS:

Lawrence

Deming

Tisdale

ABSENT:

Gines

The President then declared the Ordinance adopted, as amended, this the 28<sup>th</sup> day of November, 2023.

ATTEST:

TOLA Comple

CLERK OF THE COUNCIL

APPROVED:

PRESIDENT OF THE COUNCIL

Submitted to and approved by the Mayor, this the \_\_\_\_\_\_

day of November, 2023.

APPROVED:

Scheduled for October 19, 2023 PC Meeting City of Biloxi
Case No. 23-088-PC
Request for a **Text Amendment** to the LDO



# Planning Commission Case Fact Sheet

Case No.:

23-088-PC

Name of Applicant:

City of Biloxi

Address of Property:

N/A

Tax Parcel/Ward:

N/A

Request:

Text Amendment to the Land Development Ordinance

**Purpose of Request:** 

To consider a Text Amendment to the Land Development

Ordinance related to Article 23-4-5(G) pertaining to Special

Events.

Size of Property:

N/A

Present Zoning:

N/A

Present Use:

N/A

Most Nearly Bounded By (streets):

N/A

Adverse Influence:

None apparent.

Positive Influence:

The City Council has charged the Planning Commission to consider a Text Amendment to the Land Development Ordinance related to **Article 23-4-5(G)** pertaining to

Special Events.

Letters or

Concerns stated:

The Planning Division Office has not received any letters or

other written communications relative to this proposed Text

Amendment to the LDO, as of October 12, 2023.

Comments/

**Recommendations:** 

Pursuant to a charge extended by the City of Biloxi City

Council to consider a Text Amendment to the Land Development Ordinance related to **Article 23-4-5(G)** 

pertaining to Special Events, as follows:

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or materially misleading information.

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City of Biloxi
Case No. **23-088-PC**Request for a **Text Amendment** to the LDO
Page 6

## **Options:**

- 1. Recommend approval of this Text Amendment to the Land Development Ordinance.
- 2. Recommend denial of this Text Amendment to the Land Development Ordinance, as offered.

	BILOXI PLANNING COMMISSION MEETING	1	C-O-N-T-E-N-T-S
	NOVEMBER 2, 2023	2	CONTINUED PUBLIC HEARING(S): PAGE:
	COMMUNITY DEVELOPMENT,	3	23-086-PC 5
	DR. MARTIN LUTHER KING JR. MUNICIPAL BUILDING,	4	23-087-PC 27
	676 DR. MARTIN LUTHER KING JR. BOULEVARD,	5	23-088-PC 45
	BILOXI, MISSISSIPPI,	6	NEW PUBLIC HEARINGS(S):
	BEGINNING AT 2:00 P.M.	7	(None)
		8	TREE HEARINGS(S):
	PLANTING CONSTRUCTION MEMBERS DRICENT	9	(None)
)	PLANNING COMMISSION MEMBERS PRESENT:	10	(Notice)
l	David Washer, Chairman Ronnie Bogard	11	
2	Kyle Carron Steve Delahousey Charlie Dellenger	12	
3	Dr. Larry Drawdy	13	
ŀ	Joe King Gary Lechner	14	
5	Debora Magee Jimmy Poulos	15	
Ó	John Snow Michael Todaro	16	
7	ALSO PRESENT:	17	
3	Felicia Serpas, Senior Planner	18	
)	Caryle Lena, Planner I Zach Harris, City Arborist	19	
)	Jon Lambert, Inspector Dr. Paul Tisdale, Councilman Ward 5	20	
	Peter Abide, Esquire	21	
2		22	
3	REPORTED BY	23	
ļ	Melissa Burdine-Rodolfich Simpson Burdine & Migues	24 25	
5			
	CHAIRMAN WASHER:	1	please come to the podium when your case is
	Let us call the Planning Commission	2	called, give us your name and address for the
	meeting to order, please.	3	record and also please sign in at the pad
	We'll record the members present.	4	provided.
	Mr. Lechner, Mr. Todaro, Ms. Magee, Mr. Bogard,	5	We would ask for any cell phones in the
	Mr. Dellenger, Mr. Poulos, Dr. Drawdy; Zach Harris	6	audience, if you would kindly mute them or turn
	on the end, City Arborist; Kyle Carron, Mr. King,	7	them off. I would also ask if we have any
	Mr. Snow, Mr. Delahousey; myself, David Washer;	8	discussion that we just speak one at a time.
	Felicia Serpas, Senior Planner; Peter Abide, City	9	Everybody is going to have time.
)	Attorney; and on the end who has excused herself	10	Ask if all members of the Commission
l	for a minute is Caryle Lena, Planner. At the	11	received a copy of the minutes from last meeting.
2	table in the front there is Jon Lambert,	12	Any corrections or additions?
3	Inspector, and next to him is Melissa	13	MR. DELAHOUSEY:
1	Burdine-Rodolfich, court reporter today.	14	Move they be approved.
5	And in the audience is Dr. Paul Tisdale,	15	MR. SNOW:
ó	Councilman Ward 5.	16	Second.
7	Mr. Delahousey, would you please open	17	CHAIRMAN WASHER:
3	the meeting with a moment of prayer?	18	Motion by Mr. Delahousey; seconded by
•	(Moment of prayer.)	19	Mr. Snow.
<b>,</b>	CHAIRMAN WASHER:	20	All those in favor, say "aye."
		21	(All in favor.)
)	Mr. Carron, the pledge, please.	1	CHAIRMAN WASHER:
)	(Pledge of allegiance.)	22	CIMILLY WISHER.
) ) l		22 23	Any opposed?
)      2	(Pledge of allegiance.)		

	45			46
1	Dr. Drawdy, Mr. Snow.	1	MR. ABIDE:	10
2	Abstentions? I will abstain from that.	2	Well, this is an exemption, so	
3	All right. Peter, with regard to	3	MR. DELLENGER:	
4	23-088-PC.	4	Right. So I don't have to get a permit	
5	MR. ABIDE:	5	for a party at my house?	
6	This is essentially there is an	6	MR. ABIDE:	
7	existing LDO language that was about special	7	A private non-commercial event. Even if	•
8	events in general, and this is basically our	8	you have to invite your you have under 30	
9	effort at making this align with the special	9	friends anyway, so it shouldn't be a problem.	
10	events ordinance that the Council has passed.	10	MR. DELLENGER:	
11	MR. DELAHOUSEY:	11	Neighbors have a party.	
12	Peter, there is nothing in this text	12	MR. ABIDE:	
13	amendment that is contrary to what in conflict	13	Even with 100 friends, as long as you're	
14	with the other two that we just approved?	14	not don't charge them a cover charge to come to	
15	MR. ABIDE:	15	your house.	
16	That's correct. This is separate	16	MR. DELLENGER:	
17	topics.	17	Well, let's say you have a political	
18	MR. DELLENGER:	18	event at your house and a fundraiser for a	
19	Peter, I have got a question on I	19	candidate. I mean, you're not charging admittance	
20	guess it's 2, Exemptions, under (2)a, on grounds	20	to an event, but you are potentially raising money	
21	of private residence, what would that include?	21	and people do bring money for that. Would that	
22	Would a number of people attending that event come	22	fall into that?	
23	into play since it doesn't reference any of that	23	MR. ABIDE:	
24	or is that just not a, like you said, commercial	24	Yeah. We have some other exemptions	
25	party?	25	just for things like free speech and	
,	47	1	CHAIRMAN WASHER	48
1	constitutionally-protected activities. I think	1 2	CHAIRMAN WASHER:	48
2	constitutionally-protected activities. I think that would fall under that. Unless you have a	2	Seconded by Mr. Bogard.	48
2 3	constitutionally-protected activities. I think that would fall under that. Unless you have a boat in your driveway.	2 3	Seconded by Mr. Bogard.  Does anyone in the audience want to	48
2 3 4	constitutionally-protected activities. I think that would fall under that. Unless you have a boat in your driveway.  MR. DELLENGER:	2 3 4	Seconded by Mr. Bogard.  Does anyone in the audience want to speak in regards to either in support or	48
2 3 4 5	constitutionally-protected activities. I think that would fall under that. Unless you have a boat in your driveway. MR. DELLENGER: It's in storage.	2 3 4 5	Seconded by Mr. Bogard.  Does anyone in the audience want to speak in regards to either in support or opposition to 23-088-PC regarding special events	48
2 3 4 5 6	constitutionally-protected activities. I think that would fall under that. Unless you have a boat in your driveway. MR. DELLENGER:     It's in storage. MR. DELAHOUSEY:	2 3 4 5 6	Seconded by Mr. Bogard.  Does anyone in the audience want to speak in regards to either in support or	48
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