#### Ordinance No. 2523

ORDINANCE TO AMEND THE BILOXI LAND DEVELOPMENT ORDINANCE, SPECIFICALLY THE AMENDMENT OF TEXT RELATED TO SOCIAL SERVICES, SOUP KITCHENS AND MULTIFAMILY DWELLING WITHIN ARTICLE 23-10: DEFINITIONS AND INTERPRETATIONS, TABLE 23-4-1(C) USE TABLE – NON-RESIDENTIAL AND PLANNED DEVELOPMENT DISTRICTS, USE STANDARDS: SECTION 23-4-3-(C)(3)C, AND ARTICLE 23-4: USE STANDARDS; SECTION 23-4-3-(C)(1)B.

WHEREAS, on Thursday, July 6, 2023, the Biloxi Planning Commission held a public hearing in the Auditorium of the Dr. Martin Luther King, Jr., Municipal Building, 676 Dr. Martin Luther King, Jr. Boulevard, Biloxi, Mississippi, to hear Case No. 23-039-PC, City of Biloxi, with respect to a proposed Text Amendment to the Biloxi Land Development Ordinance; and

WHEREAS, the Planning Commission members were apprised of the particulars of this case, being made cognizant of the fact that the City of Biloxi has proposed a Text Amendment to the Biloxi Land Development Ordinance, which case specifically addresses the amendment of text related to social services, soup kitchens and a multifamily dwelling within Article 23-10: Definitions and Interpretations, Table 23-4-1(C) Use Table – Non-Residential and Planned Development Districts, Use Standards: Section 23-4-3-(C)(3)c, and Article 23-4: Use Standards; Section 23-4-3-(C)(1)b.; as follows

Article 23-10: Definitions and Interpretations

Dwelling, Multifamily – A dwelling containing five or more individual dwelling units, with the units often stacked one above the other in a vertical configuration, sharing common vertical walls and/or horizontal floors and ceilings. Condominiums are considered multifamily dwellings.

A dwelling or group of dwellings on one lot, containing separate living units for three or more families, having separate or joint entrances, and including but not limited to apartments, group homes, tiny homes, and condominiums.

Soup Kitchen – Any building or structure or portion thereof that contains a fully equipped kitchen in operating condition. This facility must be used to prepare and serve food on a regular basis either without cost or at a low cost insufficient to generate a profit. Soup kitchens shall not be considered to be restaurants.

Social Services Agency – A facility operated by a nonprofit organization, which provides services such as training, counseling, health, or the distribution of food or clothing. This term includes but is not limited to a facility offering life skills training, substance abuse counseling, housing services, food banks, crisis center, community health centers, welfare agencies, job centers, or a neighborhood recovery center. This term does not include an emergency residential shelter, or soup kitchens.

Table 23-4-1(C) Use Table – Nonresidential and Planned Development Districts:

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					C	OMN	1ERC	LIAL	USES					le de		
Community Services	Soup Kitchen			<u>C</u>	<u>C</u>		<u>P</u>					ar Lay				23-4-3(C)(1)b
Institution and Health Care Facilities	Social Services Agency			<u>C</u>	<u>C</u>		<u>P</u>									23-4-3(C) (3)c

Use Standards; Section 23-4-3-(C)(3)c:

#### c. Social Service Agency

A facility operated by a nonprofit organization, which provides services such as training, counseling, health, or the distribution of food or clothing. This term includes but is not limited to a facility offering life skills training, substance abuse counseling, housing services, food banks, crisis center, community health centers, welfare agencies, job centers, or a neighborhood recovery center.

- Social Service Agencies do not include an emergency residential shelter.
- 2. Social Service Agencies do not include soup kitchens

Article 23-4: Use Standards; Section 23-4-3-(C)(1)b:

#### b. Soup Kitchen

Any building or structure or portion thereof that contains a fully equipped kitchen in operating condition. This facility must be used to prepare and serve food on a regular basis either without cost or at a low cost insufficient to generate a profit.

It is important to note that soup kitchens are not classified as restaurants.
 Additionally, patrons are not permitted to loiter in between meals or spend the night on the premises. To ensure compliance, signs must be displayed stating that sleeping on the property or overnight stay is prohibited.

WHEREAS, on July 6, 2023, the Biloxi Planning Commission, upon some discussion of this text change, voted (13-0) to approve the text amendment of Article 23-10: Definitions And Interpretations, Table 23-4-1(C) Use Table – Non-Residential And Planned Development Districts, Use Standards: Section 23-4-3-(C)(3)C, and Article 23-4: Use Standards; Section 23-4-3-(C)(1)b. of the Land Development Ordinance; and

WHEREAS, the Biloxi City Council, after careful review of the minutes of the public hearing, adopts the report and findings of the Biloxi Planning Commission and, in so doing, determines that modifications to certain portions of text in the Land Development Ordinance, specifically, Article 23-10: Definitions And Interpretations, Table 23-4-1(C) Use Table – Non-Residential And Planned Development Districts, Use Standards: Section 23-4-3-(C)(3)C, and Article 23-4: Use Standards; Section 23-4-3-(C)(1)b are appropriate, as outlined in Case No. 23-039, City of Biloxi.

NOW, THEREFORE, BE IT ORDAINED, THAT THE MAYOR AND THE CITY COUNCIL OF THE CITY OF BILOXI, MISSISSIPPI; that the following text, as amended, will read as follows:

Article 23-10: Definitions and Interpretations

Dwelling, Multifamily – A dwelling containing five or more individual dwelling units, with the units often stacked one above the other in a vertical configuration, sharing common vertical walls and/or horizontal floors and ceilings. Condominiums are considered multifamily dwellings.

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Use Standards; Section 23-4-3-(C)(3)c:

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SECTION ONE: All other sections of said Section 23 of the Code of Ordinances of the City of Biloxi, Mississippi, shall remain in full force and effect.

SECTION TWO: This ordinance shall become effective thirty days from and after its passage and publication with law.

The foregoing Ordinance having first been reduced to writing, was read by the Clerk and moved by Councilmember Tisdale, seconded by Councilmember Glavan, and was adopted by the following vote:

YEAS:

Gines

Tisdale

NAYS:

Lawrence

Newman

Glavan

Deming

ABSENT:

Barrett-\*

(\*-Absent from the room during discussion and voting only)

The Vice-President then declared the Ordinance, as amended, adopted this the 5<sup>th</sup> day of September, 2023.

ATTEST:

APPROVED:

VICE-PRESIDENT OF THE COUNCIL

Submitted to and approved by the Mayor, this the

day of September, 2023.

APPROVED:



# **Planning Commission Case Fact Sheet**

Case No.:

23-039-PC

Name of Applicant:

City of Biloxi

Address of Property: Tax Parcel/Ward:

N/A N/A

Request:

**Text Amendment** 

**Purpose of Request:** 

consider a text amendment within the Land To Development Ordinance which case specifically addresses the amendment of text related to social services and a multifamily dwelling within Article 23-10: Definitions and Interpretations, Table 23-4-1(C) Use Table - Non-Residential and Planned Development Districts, Use Standards: Section 23-4-3-(C)(3)c, and Article 23-4: Use Standards; Section 23-4-3-(C)(1)b.

Size of Property:

N/A

**Present Zoning:** 

N/A N/A

Present Use: **Most Nearly** 

**Bounded By (streets):** 

N/A

Adverse Influences:

N/A

**Positive Influences:** 

This Text Change, as presented, will add definitions for community and social service uses and clarify the definition

of a multifamily dwelling.

Concerns stated:

The Planning Division Office has not received any letters or other written communications relative to this proposed Text Amendment to the LDO, as of June 29, 2023.

Comments/

Recommendations:

The section of text to be considered for change/modifications

are as follows:

### **Article 23-10: Definitions and Interpretations**

Dwelling, Multifamily – A dwelling containing five or more individual dwelling units, with the units often stacked one above the other in a vertical configuration, sharing common vertical walls and/or horizontal floors and ceilings. Condominiums are considered multi-family dwellings.

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Community Services	Soup Kitchen			<u>C</u>	<u>C</u>		<u>P</u>								23-4-3(C)(1)b
Institution and Health Care Facilities	Social Services Agency			<u>C</u>	<u>C</u>		<u>P</u>								23-4-3(C) (3)c

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1. It is important to note that soup kitchens are not classified as restaurants.

Additionally, patrons are not permitted to loiter in between meals or spend the night on the premises. To ensure compliance, signs must be displayed stating that sleeping on the property or overnight stay is prohibited.

#### Options:

- 1. Recommend approval of this Text Amendment to the Land Development Ordinance, to Article 23-10: Definitions and Interpretations, Table 23-4-1(C) Use Table Non-Residential and Planned Development Districts, Use Standards: Section 23-4-3-(C)(3)c, and Article 23-4: Use Standards; Section 23-4-3-(C)(1)b, as noted.
- 2. Recommend denial of this Text Amendment to the Land Development Ordinance, as offered.

1	1 BILOXI PLANNING COMMISSION MEETING	1	C-0-N-T-E-N-T-	-s
2	JULY 6, 2023	2		
3	COMMUNITY DEVELOPMENT,	3	CONTINUED PUBLIC HEARING(S):	PAGE:
4	DR. MARTIN LUTHER KING JR. MUNICIPAL BUILDING,	4	(None)	<del>55</del>
5	676 DR. MARTIN LUTHER KING JR. BOULEVARD,	5	NEW PUBLIC HEARING(S):	
6	BILOXI, MISSISSIPPI,	6	23-039-PC	123
7	BEGINNING AT 2:00 P.M.	7	23-052-PC	13
8		8	23-056-PC	60
9		9	23-057-PC	64
10	PLANNING COMMISSION MEMBERS PRESENT:	10	23-058-PC	65
11	David Washer, Chairman Ronnie Bogard	11	TREE HEARING(S):	
12	Kyle Carron Steve Delahousey	12	TR-23-004	96
13	Charlie Dellenger Dr. Larry Drawdy	13		
14	Joe King Gary Lechner	14		
15	August Parker Jimmy Poulos	15		
16	John Snow	16		
17	Cheryl Thompson Michael Todaro	17		
18	ALSO PRESENT:	18		
16 19		19		
19 20	Jerry Creel, Director of Community Development Felicia Serpas, Senior Planner Caryle Lena, Planner	20		
20 21		21		
21 22	Zach Harris, Arborist Dr. Paul Tisdale, Councilman Ward 5 Kenny Glavan, Councilman Ward 6	22		
	Kenny Giavan, Councillian ward o	23		×
23	DEDARTEN DV	24		
24	REPORTED BY	25		
25	Melissa Burdine-Rodolfich Simpson Burdine & Migues			
	3		Nov. let ve mer.	4
1	CHAIRMAN WASHER:	1	Now, let us pray.	
2	Let us call the Planning Commission	2 3	(Moment of prayer.) CHAIRMAN WASHER:	
3	meeting to order, please.	1 1	L HAIRIVIAN WASHER	
4		1		co plana sir
	We'll record the members present.	4	Mr. Todaro, the pled	
5	Mr. Lechner, Mr. Parker, Mr. Todaro, Ms. Thompson,	4 5	Mr. Todaro, the pleda (Pledge of allegiance	
5	Mr. Lechner, Mr. Parker, Mr. Todaro, Ms. Thompson, Mr. Bogard, Mr. Dellenger, Mr. Poulos, Dr. Larry	4 5 6	Mr. Todaro, the pleda (Pledge of allegiance CHAIRMAN WASHER:	.)
5 6 7	Mr. Lechner, Mr. Parker, Mr. Todaro, Ms. Thompson, Mr. Bogard, Mr. Dellenger, Mr. Poulos, Dr. Larry Drawdy, Mr. Carron, Mr. King, Mr. Snow,	4 5 6 7	Mr. Todaro, the pleds (Pledge of allegiance CHAIRMAN WASHER: Let me also recognize	e Dr. Paul Tisdale
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5 6 7 8 9	Mr. Lechner, Mr. Parker, Mr. Todaro, Ms. Thompson, Mr. Bogard, Mr. Dellenger, Mr. Poulos, Dr. Larry Drawdy, Mr. Carron, Mr. King, Mr. Snow, Mr. Delahousey; myself, David Washer; Jerry Creel, Director of Community Development; Felicia Serpas,	4 5 6 7 8 9	Mr. Todaro, the pleda (Pledge of allegiance CHAIRMAN WASHER: Let me also recognize in the audience, Councilman W We welcome you all	e Dr. Paul Tisdale ard 5.  with us here today.
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5 1 CHAIRMAN WASHER: 2 All those in favor, say, "aye." 3 (All in favor.) 4 CHAIRMAN WASHER: 5 Any opposed? 6 (None opposed.) 7 CHAIRMAN WASHER: 8 Committee reports, Mr. Creel. 9 MR. CREEL: Yes, sir. Mr. Chairman, members of the 10 Commission, over the past two weeks, the 11 department has issued 140 building permits, with a 12 construction evaluation of \$2.1 million. We have 13 collected \$14,400 in permit fees, issued 15 14 certificates of occupancy; eight of those were for 15 short-term rental. Of the permits issued, there 16 was a duplex renovation at 144 Hopkins Boulevard, 17 also a new duplex at 142 Hopkins Boulevard, 18 Shriner's Boulevard, 12273-B Shriner's Boulevard, 19 a new warehouse, a remodel of the Center Stage 20 building at 2670 Rue Palafox and a new Zaxby's 21 22 restaurant to be located 2441 Pass Road, also one 23 new single-family house. 24 CHAIRMAN WASHER: 25 Thank you. 7

There are no continued public hearings. New public hearing today, Case Number 23-039-PC, City of Biloxi. This is a request for a text amendment within the Land Development Ordinance which case specifically addresses the amendment of social services in multifamily dwelling within Article 23-10: Definitions and Interpretations; Table 23-4-1(C), Use Table -Non-residential and Planned Development Districts; Use Standards, Section 23-4-3-(C)(3)c, and Article 23-4: Use Standards, Section 23-4-3-(C)(1)b. This case was advertised on June 22nd and June 29th. Mr. Creel, you want to brief us on that?

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agency.

MR. CREEL:

Yes, sir. As we go through the Land Development Ordinance through the year and we encounter some issues that are not clear or maybe some definitions are not clearly described, what we do is try to go back and address those.

And what we have here are three definitions that we wanted to clarify. The first one is multifamily dwelling. The previous definition of a multifamily dwelling limited the definition to one building that had multiple

families in it. And you can see the area on the list where it's crossed out before, so the indication was, is that it was one building.

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But we're running into now is that we're getting a number of developments where the owner intends to build multiple units and rent those units and we believe that those should follow under multifamily dwelling.

So what we did is we went to the APA Planners dictionary and found a definition that actually would include the previous type of dwelling definition, but also adds to it apartments, group homes, tiny homes and condominiums to make it clear. So that's the first definition that we're proposing as a text amendment change and it comes right out of the APA dictionary.

You will recall that recently we had an application for a soup kitchen, but we did not have a definition of soup kitchen in the ordinance so we had to refer to it as a social agency. Well, social service agency opens the door for a lot more things than just a soup kitchen.

So what we did, again, is go back to the APA dictionary and pull out the definition of soup

kitchen, which you will see limits those type of 1 2 uses or occupancy to just a place that can -- to 3 be used to prepare and serve food on a regular 4 basis, either without cost or at a low cost, so 5 that they're not a profit generating type of

And then an exemption in there, it says that soup kitchens are not to be considered restaurants. So we -- it would have a social tone to it, but we would have a specific definition of the soup kitchen for any application that we receive in the future.

And the last one is actually a social service agency, which we also didn't have a definition of. And what this does is provides language in the text to show a clear definition of what a social service agency is. And essentially, it's to provide training and offering life training skills, substance abuse counseling, housing services, food banks, crisis centers, community health centers, welfare agencies, job centers, just essentially what it says it is, something to help people. When they need it, they would come to the social service agency to get that help.

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1	Now, the places where we're proposing to	1	Do we have any questions or any comments	
2	allow these, a soup kitchen and a social service	2	from the members of the Commission?	
3	agency, it would be conditional use in CB zoning	3	MR. DELLENGER:	
4	and conditional use in RB zoning, but would be	4	I have a question on the multifamily.	
5	allowed as a permitted use in industrial zoning.	5	Does it change so if somebody was doing just	
6	And then on the second page, of the	6	for lack a better word, a small housing	
7	packet, the because those are conditional uses	7	development around like a parcel of land would be	
8	in the CB and the RB, we had to put in what those	8	considered multifamily if this was put in place	
9	conditions are. So you can read through those and	9	instead of, like, I guess not being does this	
10	it essentially clarifies what's going on.	10	change their rights to do anything on that	
11	So that the text amendment this is	11	property as far as anything different than they	
12	essentially the basis of the text amendment.	12	would have been able to do before?	
13	And one of the things that I would point	13	MR. CREEL:	
14	out on the soup kitchen is that one of the	14	Everything that would be classified	
15	conditions that we added is that although soup	15	under the LDO would be under multifamily. And	
16	kitchens are not classified as restaurant,	16	we're going through that right now with the	
17	additionally, patrons are not permitted to loiter	17	development on Popps Ferry Road where it's being	
18	between meals or spend the night on the premises.	18	developed like a subdivision, but it's not a	
19	And to ensure that, the soup kitchen will have to	19	subdivision because they are not going to be	
20	post signs displaying they prohibit sleeping or	20	selling the properties. They are going to be	
21	overnight stay. So we tried to cover everything.	21	renting them all. So we felt it fell in the	
22	And that's essentially the text	22	category of multifamily use.	
23	amendment.	23	Sometimes they will have amenities.	
24	CHAIRMAN WASHER:	24	Sometimes they won't. But this opens the door for	
25	Thank you very much.	25	us to classify that. And in this case, it's	
				_
1	conditional use in that particular zoning.	1	any applications that we receive from that point	2
2	MR. DELLENGER:	2		
	MR. DEBEBITOER.	1 4	forward.	
3	I guess what I'm asking is, though, if	3	iorward. CHAIRMAN WASHER:	
3 1	I guess what I'm asking is, though, if	3	CHAIRMAN WASHER:	
4	this passes, does it give them any less rights by	3 4	CHAIRMAN WASHER:  Any other comments? None.	
4 5	this passes, does it give them any less rights by becoming multifamily now than it did before?	3 4 5	CHAIRMAN WASHER:  Any other comments? None.  We will ask if there is anyone in the	
4 5 6	this passes, does it give them any less rights by becoming multifamily now than it did before?  MR. CREEL:	3 4 5 6	CHAIRMAN WASHER:  Any other comments? None.  We will ask if there is anyone in the audience that wants to speak in support of the	
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13 Mr. Poulos, Dr. Larry Drawdy, Mr. Carron, 1 Mr. King, Mr. Snow, Mr. Delahousey; myself, David 2 Washer. We'll let the record show that's 3 4 unanimous. Our next case, 23-052-PC, City of 5 Biloxi. This is a request for a zoning map 6 amendment to authorize a change in zoning district 7 classification for 73 parcels of land from their 8 present zoning district classification of A, 9 agricultural, and RB, regional business, to NB, 10 neighborhood business. This case was advertised 11 on June 15th, June 22nd and June 29th. 12 MR. LAMBERT: 13 So this one I had quite a bit of land 14 to cover on this one, so the video is a little 15 lengthy, but I will get through it as quick as I 16 17 CHAIRMAN WASHER: 18 That's fine. Thank you, Jon. 19 20 MR. LAMBERT: I'm standing on Old Highway 67 here. 21 22 Got Reece Bergeron runs north here. Of course, you've got the New Highway 67 up here, as well as

We have got -- I'm standing at Hickman 3 4 Road right here. I just tried to zoom in to 5 Paradise Lane right here. I'm just coming up to the last sign 6 here. Got the new fire station. I believe it's 7 Fire Station 10. I'm looking at Cedar Lake right 8 9 down here. 10 That's it. CHAIRMAN WASHER: 11 Okay. And let me also recognize 12 Councilman Glayan. Came in a little bit late 13 here, but plenty time for this hearing. 14 15 Councilman Ward 6. Mr. Creel, you want to elaborate on that 16 hearing a little bit? 17 MR. CREEL: 18 19 Yes, sir. The request before you today 20 is the result of -- well, let's look at the 21 property. Most of the property along this stretch of old Highway 67 from new 67 down to Cedar Lake 22 23 Road, the majority or the property is either zoned 24 or agricultural or there are a couple of pieces RB 25 in there. We have some development along there

I'll go ahead and skip ahead because I'm

just going to drive down to the next sign.

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that is residential in nature or something that would support residential, like the fire station, like the Cedar Crescent Subdivision and a climate-controlled warehouse also would be something that would support the residential area there.

Old Highway 15 that runs back to the backside of

the Promenade in D'Iberville.

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Now, this property came in as agricultural, which is typical whenever we annex an area. It always starts of as agricultural and then we see what direction the property is going.

This particular request came as a part of a charge from the City Council to take a look at it because we had received a number of requests and concerns from the neighbors that they -there's residential property, which agricultural is a residential zoning, a single-family residential zoning. And there was some concern that the property did not need to be used or zoned industrial or something heavy commercial because it was a surrounded by residential zoning.

So the City Council charged the staff with putting together an application on the property for the Planning Commission to conduct this public hearing. We advertised NB, which, as you know, neighbor business is a low-intensity

business zoning that provides certain types of businesses that are placed next to residential neighborhoods such as barber shops and beauty shops and dry cleaners and those kind of things that actually support the residential property that surrounds the area. We would expect that a lot of this

property that's right off of Highway 67 is probably going to develop as single-family residential subdivisions and, therefore, the property along the Old 67 needs to be some type of business use that would support it.

We advertised it as neighborhood business. However, the City Council -- I'm sorry, the Planning Commission and the City Council have the right to reduce that request from NB to LB, which is a little less intense if they choose to do so.

One of the questions that we would receive from property owners, one of their concerns would probably be if this zoning is changed on this property, will it affect my taxes, and the answer to that question is no. Taxes are based on the use of a piece of property and not on the zoning of a piece of property. So as long as

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