



Public Review Draft
March 20 - April 22, 2019

**2018 ONE YEAR ACTION PLAN,
PROPOSED 2ND SUBSTANTIAL AMENDMENT**

**A COMPONENT OF THE 2015-2019 CONSOLIDATED PLAN
FOR THE CITY OF BILOXI CDBG ENTITLEMENT PROGRAM**

PREPARED BY
Grace Aaron Development Consultant
and
the City of Biloxi Federal Programs Division



**The City of Biloxi's Community Development Block Grant 2018 Action Plan a
Component of the 2015-2019 Consolidated Plan
Proposed #2 Substantial Amendment
PUBLIC REVIEW DRAFT**

AP-05 Executive Summary - 24 CFR 91.200(c), 91.220(b)

1. Introduction

The City of Biloxi's 2018 One-Year Action Plan is a component of its 2015-2019 Five-Year Consolidated Plan and serves as the City's application to the U.S. Department of Housing and Urban Development (HUD) for Community Development Block Grant (CDBG) Entitlement Program Grants. During Program Year 2018, which begins October 1, 2018 and ends September 30, 2019, the City of Biloxi received an allocation of \$459,833 in CDBG funds from HUD. The City anticipates receiving CDBG Program Income in the amount of \$165,535 and budgeting \$11,086 in carryover funds, bringing total CDBG funds anticipated to be available for Program Year 2018 activities to \$636,454.

The City of Biloxi is not a formula entitlement recipient under HUD's HOME, Emergency Shelter Grant (ESG), Housing Opportunities for Persons With AIDS (HOPWA) or HOME Programs.

Activities included in the Biloxi 2018 One-Year Action Plan are intended to principally benefit low- to moderate-income residents by meeting their housing and nonhousing community development needs. This document identifies the sources of funds and other resources available to plan and implement specific activities during Program Year 2018 as well as the steps to be taken to accomplish proposed goals.

Through its citizen-based public participation process described in the Action Plan, the City of Biloxi identified the community's housing and community development needs and priorities for Program Year 2018 and for the five-year period of Biloxi's current Consolidated Plan. Through input provided by citizens, citizen groups and nonprofit organizations, in particular those agencies structured to deliver housing and supportive services to Biloxi's low- and moderate-income residents, the City developed priorities that focus on:

- 1) improving the quality of life for residents in areas where the majority of households qualify as low- to moderate-income; and
- 2) expanding affordable public services for very low, low and moderate-income families, victims of domestic violence; and qualified residents with special needs such as the elderly.

2. Summarize the objectives and outcomes identified in the Plan

Activities included in the Biloxi 2018 Action Plan are intended to principally benefit low- to moderate-income residents through eligible uses of CDBG funds for public safety and welfare improvements that will improve their quality of life. Program Year 2018 CDBG funds in the amount of \$200,000 are budgeted for the East Biloxi Railroad Crossing Closure and Access Road Project Phase 1 and \$271,454 is budgeted for the East Biloxi Neighborhood Cleanup Program, both of which will benefit a majority of low- to moderate-income residents in primarily residential areas of East Biloxi.

In the Public Services category, \$65,000 in 2018 CDBG resources are budgeted for programs to address the following unmet, high priority community needs: expanded access to quality, affordable early childcare services for eligible families, including children who are victims of domestic violence; improved access to affordable housing to primarily assist homeless veterans and families with children to prevent and address homelessness; and access to affordable English as a Second Language education classes for income-qualified residents.

The first substantial amendment to the 2018 Action Plan was developed during January – March 2019, in compliance with the Biloxi Citizen Participation Plan, to add a new activity, the East Biloxi Business Façade Grant Program. By reallocating \$100,000 from the East Biloxi Clean Up Program to the new program, CDBG resources may be used to assist qualified businesses that are located in primarily residential areas of East Biloxi in which a majority of low- to moderate-income residents live. CDBG-funded activities will be limited to exterior improvements, with code compliance identified as the City's

first priority for use of funds to improve public safety and welfare as well as the living environment of area residents.

Proposed substantial amendment #2 to the 2018 Action Plan was developed during February – April 2019, in compliance with the Biloxi Citizen Participation Plan, to add a new activity, John Henry Beck Park Restrooms Construction Project. By reallocating the \$171,454 remaining in the East Biloxi Clean Up Program to the new program, CDBG resources will expand residents' enjoyment of a neighborhood park in a primarily residential project service area in East Biloxi that includes an estimated 2,225 residents, of which 1,470 or 66.07% of residents qualify as low- to moderate income.

3. Evaluation of past performance

Input through its citizen participation process; awareness of CDBG regulations and policies; and attention to scheduling to insure timely implementation of projects guide identification of CDBG goals and projects. As identified in its Five-Year Consolidated Plan, the goal for use of its CDBG resources is primarily to meet the high priority, unmet needs of its low- to moderate-income residents and those with special needs to improve their standard of living.

Throughout each program year, the City of Biloxi monitors its performance in terms of spending CDBG funds and meeting program goals through the expenditure of said funds. The City annually assesses its performance as detailed in its CAPER and conducts a public hearing to share information with the public about its progress in completing CDBG-funded activities and achieving program goals to primarily benefit low- to moderate-income residents.

By monitoring expenditures throughout implementation of each activity, the staff is able to insure timeliness of expenditures and to administer each CDBG-funded activity for maximum public benefit and cost-efficiency while complying with HUD regulations, procedures and policies.

4. Summary of Citizen Participation Process and consultation process

The City of Biloxi encouraged citizen participation throughout development of the 2018 One-Year Action Plan and substantial amendment. As thoroughly identified and detailed in the 2015-2019 Consolidated Plan, specific measures are taken to provide opportunities for citizens, particularly those of low- to moderate-income, to participate in establishing priorities and identifying activities to be funded. To encourage citizen participation specifically into development of the 2018 Action Plan and amendments, the City did the following:

- Published Notices of Availability of Information Regarding the City of Biloxi's 2018 One-Year Action Plan and amendments;
- Published Notices of Public Hearings for the 2018 Action Plan and amendments;
- Mailed letters to supportive service agencies, civic organizations and neighborhood associations to encourage attendance at the public hearings and to make them aware of the availability of information regarding the 2018 One-Year Action Plan and amendments;
- Posted notices, in English, Spanish and Vietnamese, regarding the public hearing and availability of information about the 2018 Action Plan and amendments on the City's website, as well as at City Hall, the four branches of the Biloxi Public Library and delivered notices to various social service agencies that assist and/or represent nonEnglish-speaking residents, including Catholic Community and Social Services and Boat People SOS;
- Conducted public hearings to provide citizens with an opportunity to comment orally and in writing about the housing and non-housing community development needs of the City and about the proposed use of CDBG funds during the 2018 Program Year;
- Published Notices of Availability of Draft of the 2018 Action Plan and substantial amendments for 30-day comment periods; and
- Posted notices and made the Draft 2018 One-Year Action Plan and Draft Substantial Amendments to the Action Plan available for public review at City Hall, the Biloxi Public Libraries, the Biloxi Housing Authority, and on the City's website.

Summary of Citizens Comments

A public hearing to discuss the City of Biloxi's 2018 One-Year Action Plan was held on Wednesday, June 20, 2018 at 5:30 p.m. in the Biloxi Community Development Department Auditorium. Minutes from the meeting, as well as copies of the attendance roster, agenda, CDBG Fact Sheet, the official notice published in the local newspaper to advertise the hearing and posted fliers are attached to this document. All oral and written comments were considered by the City.

A public hearing to present information and encourage public input regarding a substantial amendment to Biloxi's 2018 One-Year Action Plan was held on Wednesday, January 30, 2019 at 5:30 p.m. in the Biloxi Community Development Department Auditorium. Minutes from the meeting, as well as copies of the attendance roster, agenda, CDBG Fact Sheet, the official notice published in the local newspaper to advertise the hearing and posted fliers will be attached to the final document. All oral and written comments were considered by the City.

At 5:30 p.m. on Tuesday, March 19, 2019, in the Biloxi Community Development Department Auditorium, another public hearing was conducted by the City to present information and to encourage public input regarding a second substantial amendment to Biloxi's 2018 One-Year Action Plan to

reallocate funds for construction of public restrooms at John Henry Beck Park in East Biloxi. Minutes from the meeting, as well as copies of the attendance roster, agenda, CDBG Fact Sheet, the official notice published in the local newspaper to advertise the hearing and posted fliers will be attached to the final document. All oral and written comments were considered by the City.

5. Summary of public comments

A public hearing to discuss the City of Biloxi's 2018 One-Year Action Plan was held on Wednesday, June 20, 2018 at 5:30 p.m. in the Biloxi Community Development Department Auditorium. Minutes from the meeting, as well as copies of the attendance roster, agenda, CDBG Fact Sheet and the official notice published in the local newspaper to advertise the hearing are attached. Several oral comments were received, but no written comments were submitted at the public hearing; two written comments were submitted during development of the Action Plan and are attached to this document. All oral and written comments received were considered by the City.

A public hearing to present information and receive public input about a substantial amendment to Biloxi's 2018 One-Year Action Plan was held on Wednesday, January 30, 2019 at 5:30 p.m. in the Biloxi Community Development Department Auditorium. Minutes from the meeting, as well as copies of the attendance roster, agenda, CDBG Fact Sheet and the official notice published in the local newspaper to advertise the hearing will be attached to the final document. Five people offered oral comments, but no written comments were submitted at the public hearing. One written comments was submitted during the Action Plan substantial amendment process and is attached to this document. All oral and written comments received were considered by the City.

Another public hearing to present information and receive public input about a second substantial amendment to Biloxi's 2018 One-Year Action Plan was held on Tuesday, March 19, 2019 at 5:30 p.m. in the Biloxi Community Development Department Auditorium. Minutes from the meeting, as well as copies of the attendance roster, agenda, CDBG Fact Sheet and the official notice published in the local newspaper to advertise the hearing will be attached to the final document. _____ people offered oral comments and _____ written comments were submitted at the public hearing and are attached to this document. All oral and written comments received were considered by the City.

6. Summary of comments or views not accepted and the reasons for not accepting them

Several oral comments were offered, but no written comments were submitted during the June 20, 2018 public hearing; two written comments were submitted during development of the Action Plan.

During development of the substantial amendment, five people offered oral comments, but no written comments were submitted at the public hearing. One written comments was submitted during the 30-day comment period.

During development of the second substantial amendment, _____ people offered oral comments and _____ written comments were submitted at the public hearing. _____ written comment was submitted during the 30-day comment period.

All oral and written comments were considered by the City; limited CDBG resources are budgeted to improve public safety and welfare and to support public service activities that help address high priority, unmet needs.

7. Summary

Biloxi's 2018 Action Plan allocated most of its Program Year 2018 CDBG resources to improve the public safety and welfare of its residents, primarily those who reside in low- to moderate-income households in East Biloxi project areas. The 2019 substantial amendment proposes to add the East Biloxi Business Façade Grant Program as a new activity to improve the living environment in East Biloxi neighborhoods as well as improve public safety and welfare; \$100,000 in PY2018 funds was reallocated from the East Biloxi Clean Up Program for this new activity. The second substantial amendment proposes to reallocate the remaining funds budgeted for the East Biloxi Clean Up Program to a new activity, construction of public restrooms in John Henry Beck Park. The neighborhood park is located in a primarily residential project service area in East Biloxi, serving an estimated 2,225 residents, of which 1,470 or 66.07% are low- to moderate-income.

The City does not receive HOME, ESG or HOPWA allocations to address needs funded through these programs. The City will continue to work with the Open Doors Homeless Coalition and other local nonprofit agencies that serve Biloxi's low- to moderate-income residents and the homeless, by supporting their applications for federal and state assistance when the programs proposed to be funded are consistent with Biloxi's current Five-Year Consolidated Plan.

The Mayor reserves the right to designate qualified subrecipients to assist in the City's on-going efforts to address unmet community needs through specific, HUD-eligible public service activities, subject to the approval of the Biloxi City Council and in compliance with HUD's annual budget limits on public service activities.

PR-05 Lead & Responsible Agencies – 91.200(b)

Describe the agency/entity responsible for preparing the Consolidated Plan and those responsible for administration of each grant program and funding source.

Agency Role	Name	Department/Agency
CDBG Administrator	BILOXI	Engineering Department, Federal Programs

Table 1 – Responsible Agencies

Consolidated Plan Public Contact Information

Susan Pickich, Federal Programs Manager
City of Biloxi, Engineering Department
spickich@biloxi.ms.us

AP-10 Consultation – 91.100, 91.200(b), 91.215(l)

1. Introduction

The City enjoys a good working relationship with local and regional nonprofit agencies and service organizations that work collaboratively to provide services and programs to address residents' unmet needs. The City actively participates as a member of the Open Doors Homeless Coalition Continuum of Care and maintains ongoing communication with the Biloxi Housing Authority, Back Bay Mission, Gulf Coast Center for Nonviolence, the Mississippi Center for Justice, Moore Community House, the Biloxi Public School District, Steps Coalition and others to share public information, consult about residents' needs and service delivery.

Provide a concise summary of the jurisdiction's activities to enhance coordination between public and assisted housing providers and private and governmental health, mental health and service agencies (91.215(l))

During Program Year 2018, the City will continue to work with and support the ongoing efforts of the many social service organizations and public agencies that provide social services, including housing assistance programs, to residents of Biloxi. These include the Biloxi Housing Authority, Salvation Army, South Mississippi AIDS Task Force, LIFE, Open Doors Homeless Coalition, Catholic Community and Social

Services, Gulf Coast Center for Nonviolence, Back Bay Mission, Moore Community House, Gulf Coast Rescue Mission, the Mississippi Center for Justice and several others.

The City of Biloxi is an active participant in the Gulf Coast Continuum of Care (administered by the Open Doors Homeless Coalition), a multi-county, multi-agency effort to address the full continuum of care for the homeless. The City will continue to participate and will actively support efforts of the CoC to obtain HUD and other funding to broaden the spectrum of services available to the homeless and increase and improve current levels of services.

Describe coordination with the Continuum of Care and efforts to address the needs of homeless persons (particularly chronically homeless individuals and families, families with children, veterans, and unaccompanied youth) and persons at risk of homelessness.

The City of Biloxi is an active participant in the Open Doors Homeless Coalition Continuum of Care, a multi-county, multi-agency effort to address the full continuum of care for the homeless on the Mississippi Gulf Coast. The City will continue to participate and will actively support efforts to obtain HUD and other funding to broaden the spectrum of services available to the homeless and increase and improve current levels of services. Specifically during Program Year 2018, the City will continue to support efforts of the Open Doors Homeless Coalition to assess and address the needs of the chronically homeless, especially veterans and families with children, and to obtain grant funding to assist those on the verge of becoming homeless.

In PY2018, Biloxi has budgeted \$20,000 in CDBG funds for a public service program to directly assist in ongoing efforts to address and prevent homelessness by providing tenant-based rent, utilities and security deposit assistance, with priority given to homeless families with children, veterans and persons at risk of homelessness.

Describe consultation with the Continuum(s) of Care that serves the jurisdiction's area in determining how to allocate ESG funds, develop performance standards for and evaluate outcomes of projects and activities assisted by ESG funds, and develop funding, policies and procedures for the operation and administration of HMIS

The City has a good working relationship with the Open Doors Homeless Coalition, the Mississippi Coast's designated Continuum of Care. The City provides input about the needs of the community to support the efforts of the Continuum of Care, including projects and activities assisted with ESG funds. The City does not receive or administer any ESG funds.

2. Describe Agencies, groups, organizations and others who participated in the process and describe the jurisdiction's consultations with housing, social service agencies and other entities

(see tables on following pages)

Table 2 – Agencies, groups, organizations who participated

1	Agency/Group/Organization	Biloxi Housing Authority
	Agency/Group/Organization Type	PHA
	What section of the Plan was addressed by Consultation?	Public Housing Needs Homelessness Needs - Veterans Non-Homeless Special Needs Lead-based Paint Strategy
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	The City has an ongoing working relationship with the Biloxi Housing Authority and communicates via telephone and email with the Executive Director and staff on a regular basis. The BHA was contacted by a mailed letter and by telephone to attend the 2018 Action Plan Public Hearing and to provide oral or written comments regarding proposed activities and use of funds. Additionally, the BHA Executive Director met with the Biloxi Federal Programs Manager to plan PY2018 fair housing outreach activities.
2	Agency/Group/Organization	Open Doors Homeless Coalition Continuum of Care
	Agency/Group/Organization Type	Housing Services-homeless Service-Fair Housing
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Homeless Needs - Chronically homeless Homeless Needs - Families with children Homelessness Needs - Veterans Homelessness Needs - Unaccompanied youth Homelessness Strategy

	<p>Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?</p>	<p>The CoC was invited by mail to attend the 2018 Action Plan Public Hearing and provide input. The Executive Director also provided updated information regarding homelessness in Biloxi. The City regularly attends the CoC meetings and participates in the Point of Time annual counts to maintain current information about local homelessness. Working together, the CoC, Biloxi and other nonprofits effectively ended veterans homelessness in Biloxi during 2015. The City and CoC worked together to support a tenant-based public service program to provide rent, utility and security deposit assistance to help prevent and/or address homelessness, especially for the chronically homeless, families with children and veterans, through the investment of 2018 CDBG funds.</p>
3	<p>Agency/Group/Organization</p>	<p>BACK BAY MISSION</p>
	<p>Agency/Group/Organization Type</p>	<p>Services-homeless Services-Education Services-Employment Service-Fair Housing</p>
	<p>What section of the Plan was addressed by Consultation?</p>	<p>Homeless Needs - Chronically homeless Homeless Needs - Families with children Homelessness Needs - Veterans Homelessness Needs - Unaccompanied youth</p>
	<p>Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?</p>	<p>The City contacted Back Bay Mission by phone and mail to encourage their input into development of the 2018 Action Plan and to encourage attendance at the public hearing. The City also met with the organization in April 2018 to solicit input into development of the 2018 Action Plan. The City provides Back Bay Mission with general funds to support its housing rehabilitation program for the elderly and disabled.</p>

4	Agency/Group/Organization	GULF COAST CENTER FOR NONVIOLENCE
	Agency/Group/Organization Type	Services - Housing Services-Children Services-Victims of Domestic Violence Services-homeless Services-Education Services-Employment Service-Fair Housing Services - Victims Regional organization
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Homeless Needs - Chronically homeless Homeless Needs - Families with children
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	The City encouraged attendance of the Gulf Coast Center for Nonviolence at the 2018 Action Plan Public Hearing by mail, email and phone conversation. The City is working with the Center to provide early childhood education services for qualified victims of domestic violence with 2018 CDBG funds.
5	Agency/Group/Organization	Moore Community House
	Agency/Group/Organization Type	Services-Children Services-Health Services-Education Services-Employment
	What section of the Plan was addressed by Consultation?	Non-Homeless Special Needs Economic Development

<p>Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?</p>	<p>The City encouraged Moore Community House's attendance at the 2018 Action Plan Public Hearing by mail, email and phone conversation. The City and MCC are working together to provide affordable, quality early childhood education services to income-eligible families.</p>
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Identify any Agency Types not consulted and provide rationale for not consulting

The City is not aware of any agency types that it did not consult with; several social service organizations attended the 2018 Action Plan public hearing, which was widely advertised, to provide input.

Other local/regional/state/federal planning efforts considered when preparing the Plan

Name of Plan	Lead Organization	How do the goals of your Strategic Plan overlap with the goals of each plan?
Continuum of Care	Open Doors Homeless Coalition	The City's goals are similar in seeking to address the causes of homelessness to prevent homelessness. The City and CoC are working together during PY2018 to provide assistance to veterans and families with children, and others experiencing homelessness, so they may access affordable housing to prevent or address homelessness.
Biloxi Comprehensive Plan	City of Biloxi	Several goals and activities overlap that were identified by considerable citizen input during development of the Biloxi 2009 Comprehensive Plan. These include providing water, sewer and storm water system services to all residents, meeting affordable housing needs for all residents and expanding effective delivery of public services to improve residents' quality of life.

Table 3 – Other local / regional / federal planning efforts

AP-12 Participation – 91.105, 91.200(c)

1. Summary of citizen participation process/Efforts made to broaden citizen participation

Summarize citizen participation process and how it impacted goal-setting

The City of Biloxi encouraged citizen participation throughout development of the 2018 One-Year Action Plan and during the **two substantial amendment processes during the spring of 2019**. As thoroughly identified and detailed in the 2015-2019 Consolidated Plan, specific measures are taken to provide opportunities for citizens, particularly those of low- to moderate-income, to participate in establishing priorities and identifying activities to be funded. Specifically, the City did the following to broaden citizen participation into development of the 2018 Action Plan and amendments:

- Published Notices of Availability of Information Regarding the City of Biloxi’s 2018 One-Year Action Plan and amendment;
- Published Notices of Public Hearings for the 2018 One-Year Action Plan and amendments;
- Mailed letters to supportive service agencies, civic organizations and neighborhood associations to encourage attendance at the public hearings and to make them aware of the availability of information regarding the 2018 One-Year Action Plan and substantial amendments;
- Posted notices, in English, Spanish and Vietnamese, regarding the public hearing and availability of information regarding the 2018 One-Year Action Plan and amendments on the City’s website, as well as at City Hall, the Biloxi Public Libraries and Biloxi Housing Authority and delivered notices to various supportive service agencies including Catholic Community and Social Services and Boat People SOS;
- Conducted public hearings to provide citizens with an opportunity to comment orally and in writing about the housing and non-housing community development needs of the City and about the proposed use of CDBG funds during the 2018 Program Year;
- Published Notices of Availability of a Draft of the 2018 Action Plan and a Draft Substantial Amendments to the 2018 Action Plan for 30-day comment periods; and
- Posted notices and made the Draft 2018 Action Plan and Draft Substantial Amendments to the 2018 Action Plan available for public review at City Hall, the Biloxi Public Libraries, the Biloxi Housing Authority, and on the City’s website.

Summary of Citizens Comments

A public hearing to discuss the City of Biloxi's 2018 One-Year Action Plan was held on Wednesday, June 20, 2018 at 5:30 p.m. in the Biloxi Community Development Department Auditorium. Minutes from the meeting, as well as copies of the attendance roster, agenda, CDBG Fact Sheet; the official notice published in the local newspaper to advertise the hearing; and the minutes summarizing the hearing are attached to this document. While several oral comments were offered, no written comments were received during the hearing. Two written comments were received during development of the Action Plan and are attached.

Based on citizen input and consultation with local housing and social service agencies, the City identified Program Year 2018 CDBG-funded activities and programs.

A public hearing to discuss the City of Biloxi's proposed substantial amendment to the 2018 One-Year Action Plan was held on Wednesday, January 30, 2019 at 5:30 p.m. in the Biloxi Community Development Department Auditorium. Minutes from the meeting, as well as copies of the attendance roster, agenda, CDBG Fact Sheet; the official notice published in the local newspaper to advertise the hearing; and the minutes summarizing the hearing will be attached to the final document. Five people offered oral comments, but no written comments were received during the hearing. One written comments was received during the 30-day comment period for the substantial amendment and will be attached to the final document.

Another public hearing to discuss the City of Biloxi's second proposed substantial amendment to the 2018 One-Year Action Plan was held on Tuesday, March 19, 2019 at 5:30 p.m. in the Biloxi Community Development Department Auditorium. Minutes from the meeting, as well as copies of the attendance roster, agenda, CDBG Fact Sheet; the official notice published in the local newspaper to advertise the hearing; and the minutes summarizing the hearing will be attached to the final document. ___ people offered oral comments and ___ written comments were received during the hearing. ___ written comment was received during the 30-day comment period for the second substantial amendment and will be attached to the final document.

Citizen Participation Outreach

Sort Order	Mode of Outreach	Target of Outreach	Summary of response/attendance	Summary of comments received	Summary of comments not accepted and reasons	URL (If applicable)
1	Public Hearing	<p>Minorities</p> <p>Non-English Speaking - Specify other language: Spanish & Vietnamese</p> <p>Persons with disabilities</p> <p>Non-targeted/broad community</p> <p>Residents of Public and Assisted Housing</p>	<p>In addition to staff, two locally-elected officials and 21 citizens attended the June public hearing.</p> <p>A January 30, 2019 public hearing was held regarding the substantial amendment. 10 citizens attended.</p> <p>A March 19, 2019 public hearing was held for the 2nd substantial amendment, with ___ citizens present.</p>	<p>The minutes of all public hearings are attached. No written comments were received at the June hearing; two written comments were received regarding the Action Plan and are attached.</p> <p>One written comment was received regarding the substantial amendment and is attached.</p> <p>___ written comment was received regarding the 2nd substantial amendment and is attached.</p>	<p>Not applicable; all comments were considered.</p>	

Sort Order	Mode of Outreach	Target of Outreach	Summary of response/attendance	Summary of comments received	Summary of comments not accepted and reasons	URL (If applicable)
2	Internet Outreach	<p>Minorities</p> <p>Non-English Speaking - Specify other language: Spanish & Vietnamese</p> <p>Persons with disabilities</p> <p>Non-targeted/broad community</p> <p>Residents of Public and Assisted Housing</p>	Cannot determine (public hearing notices also were published and posted).	The public hearing minutes summarize oral comments received. Two written comments were received during the 2018 Action Plan development process. One written comment was received during the 1st substantial amendment process. ___ was received during the 2 nd substantial amendment process.	Not applicable; all comments were considered.	
3	Flyers were posted throughout the City.	<p>Minorities</p> <p>Non-English Speaking - Specify other language: Spanish & Vietnamese</p> <p>Persons with disabilities</p> <p>Residents of Public and Assisted Housing</p>	Not known because other forms of advertising were used to encourage citizen input at the public hearing and through written comments.	Attached	Not applicable; all comments were considered.	

Table 4 – Citizen Participation Outreach

AP-15 Expected Resources – 91.220(c)(1,2)

HUD allocated \$459,833 in CDBG Entitlement Program funds to the City of Biloxi for PY2018. The City anticipates generating \$165,535 in program income during the 2018 Program Year. Carryover funds total \$11,086.

These funds are budgeted to improve low- to moderate-income residents' quality of life through various activities and programs identified as high priorities during the citizen participation process.

Anticipated Resources

Program	Source of Funds	Uses of Funds	Expected Amount Available Year 4				Expected Amount Available Remainder of ConPlan \$	Narrative Description
			Annual Allocation: \$	Program Income: \$	Prior Year Resources: \$	Total: \$		
CDBG	public - federal	Acquisition, Admin., Planning, Economic Development, Housing, Public Improvements, Public Services	459,833	165,535	11,086	636,454	459,833	The City's 2018 CDBG allocation is a slight increase over its PY2017 allocation.

Table 5 - Expected Resources – Priority Table

Explain how federal funds will leverage those additional resources (private, state and local funds), including a description of how matching requirements will be satisfied

The CDBG Program does not require matching funds.

If appropriate, describe publically owned land or property located within the jurisdiction that may be used to address the needs identified in the plan

The City of Biloxi budgeted most of its 2018 CDBG resources to improve the public safety and welfare of its citizens through implementation of the East Biloxi Railroad Crossing Closure Project, Phase 1. Funds originally budgeted for the East Biloxi Neighborhood Cleanup Program were reallocated to new activities through substantial amendments to benefit low- to moderate-income households in East Biloxi.

Discussion

The City will continue to seek additional federal, state and private resources to leverage its annual CDBG allocation from HUD.

AP-20 Annual Goals and Objectives

Goals Summary Information

Sort Order	Goal Name	Start Year	End Year	Category	Geographic Area	Needs Addressed	Funding	Goal Outcome Indicator
1	Streets, sidewalks and lighting improvements	2018	2019	Non-Housing Community Development		Sidewalk and Street Improvements	CDBG: \$200,000	Public Facility or Infrastructure Activities Other than Low/Moderate Income Housing Benefit: 2110 Low/Mod Persons Assisted
2	Public Services	2018	2019	Non-Housing Community Development		Access to affordable housing; access to affordable early childhood programs; affordable educational classes	CDBG: \$65,000	Public service activities Benefit: 252 Persons Assisted
3	Public Safety and Welfare	2018	2019	Non-Housing Community Development		Improved public safety and welfare; improved living environments	CDBG: \$271,454	Neighborhood Cleanup & Park Improvement Activities; East Biloxi Business Façade Grant Program Other than Low/Mod Income Housing Benefit: 1,470 or 66.07% Low/Mod Persons Assisted

Table 6 – Goals Summary

Goal Descriptions

1	Goal Name	Streets, sidewalks and lighting improvements
	Goal Description	The City has budgeted \$200,000 for the East Biloxi Railroad Crossing Closure and Access Road Project, Phase 1 to benefit a primarily residential, low- to moderate-income project service area in East Biloxi by improving public safety.
2	Goal Name	Public Services
	Goal Description	The City is budgeting \$65,000 in PY2018 for public service activities. \$25,000 is budgeted to support affordable, high quality early child care services for qualified low- to moderate-income residents provided by Moore Community House; \$20,000 is budgeted to assist the local Continuum of Care address and prevent homelessness among veterans and families with children through rental, utility and security deposit assistance; \$10,000 is budgeted to support early child care and educational services for victims of domestic violence; and \$10,000 is budget to expand access to affordable English as a Second Language educational classes for qualifying residents.

3	Goal Name	Public Safety and Welfare
	Goal Description	<p>Through a second substantial amendment to the 2018 Action Plan, \$171,454 is proposed to be reallocated from the East Biloxi Clean Up Program to fund construction of public restrooms at John Henry Beck Park, which is located in a primarily residential project service area in which 66.07% of residents are low- to moderate-income. is budgeted for the East Biloxi Neighborhood Cleanup Program to provide a more suitable living environment for low- to moderate-income residents living in primarily residential areas of East Biloxi through coordinated installation or rehabilitation of public resources and amenities in income-eligible neighborhoods. Activities may include sidewalk, curb and street lighting improvements; optimizing stormwater management to reduce flooding; removing debris from illegal dump sites; installing crosswalks and other pedestrian enhancements; installing signage; and improving the function and appearance of other public facilities and resources in the project area to improve residents' safety and living environments.</p> <p>Through the first substantial amendment, the City reallocated \$100,000 from the East Biloxi Neighborhood Cleanup Program (originally budgeted at \$271,454) to a new activity, the East Biloxi Business Façade Grant Program. Deferred grants for exterior improvements to qualified businesses located in primarily residential areas in which a majority of low- to moderate-income people reside will support related efforts to improve public health and safety as well as improve residents' living environment.</p>

AP-35 Projects – 91.220(d)

Introduction

This section provides specific information about Program Year 2018 projects to be funded through Biloxi's CDBG Entitlement Program.

In addition to funding a portion of CDBG Program staff costs and publication fees through its Program Administration activity, this category includes funding to implement the fair housing educational outreach recommendations in Biloxi's current Analysis of Impediments to Fair Housing Choice, which includes conducting workshops in partnership with the Biloxi Housing Authority, the Mississippi Center for Justice, the Gulf Coast Center for Nonviolence and the Open Doors Homeless Coalition Continuum of Care. PY2018 Administration funds also will support updating the Analysis of Impediments to Fair Housing Choice in compliance with HUD requirements.

#	Project Name
1	Administration
2	Public Services
3	John Henry Beck Park Restroom Construction Project East Biloxi Neighborhood Cleanup Program
4	East Biloxi Railroad Crossing Closure & Access Road Project, Phase 1
5	East Biloxi Business Façade Grant Program

Table 7 - Project Information

Describe the reasons for allocation priorities and any obstacles to addressing underserved needs

To meet underserved and unmet community needs identified during development of the 2018 Action Plan and the 2015-2019 Consolidated Plan, the City has allocated \$65,000 in PY2018 CDBG funds for public service activities. This level of support for public service activities funding is in compliance with HUD's 15% public service category cap.

A first substantial amendment reallocated \$100,000 from the East Biloxi Clean Up Program to fund a new activity, the East Biloxi Business Façade Grant Program. Deferred grants for exterior improvements to qualified businesses located in primarily residential areas in which a majority of low- to moderate-income people reside will support related efforts to improve public health and safety in East Biloxi.

A second substantial amendment is proposed to reallocate the remaining \$171,454 budgeted for the East Biloxi Clean Up Program to fund another new activity, John Henry Beck Park Restrooms Construction Project.

AP-38 Project Summary

1	Project Name	Administration
	Target Area	Not applicable
	Goals Supported	Not applicable
	Needs Addressed	Not applicable
	Funding	CDBG: \$100,000
	Description	PF2018 CDBG funds in the amount of \$100,000 are budgeted for eligible costs associated with administering the entitlement program, including a portion of staff costs and publication of required notices. Funding also supports implementation of the City's fair housing educational outreach activities identified in its current Analysis of Impediments to Fair Housing Choice and developing an update to the A.I.
	Target Date	9/30/2019
	Estimate the number and type of families that will benefit from the proposed activities	Not applicable
	Location Description	Biloxi Federal Programs Division 214-A Delauney Street Biloxi, MS 39530
	Planned Activities	Activities to be funded through Administration include a portion of staff costs and publication of required notices. Funding also supports implementation of the City's fair housing educational outreach activities identified in its current Analysis of Impediments to Fair Housing Choice and updating the Analysis of Impediments to Fair Housing Choice.
2	Project Name	Public Services
	Target Area	Not applicable
	Goals Supported	Public Services
	Needs Addressed	Quality, affordable early child care and education services; activities to address and prevent homelessness; affordable language education classes

	Funding	CDBG: \$65,000
	Description	\$65,000 in CDBG funds is budgeted to implement four public service activities in Program Year 2018: Moore Community House – affordable, quality, early childhood program \$25,000; Gulf Coast Center for Nonviolence - affordable early childhood education program for victims of domestic violence \$10,000; Open Doors Homeless Coalition - tenant-based rental, utility and security deposit assistance to improve access to affordable housing for near-homeless and homeless veterans and families with children \$20,000; and Catholic Social and Community Services – affordable English as a Second Language Classes for qualifying residents \$ 10,000.
	Target Date	9/30/2019
	Estimate the number and type of families that will benefit from the proposed activities	The City estimates that 252 qualified people will benefit from its PY2018 public service activities, based on 2017 information. 100% of the beneficiaries will be low- to moderate-income residents of Biloxi.
	Location Description	Services will be available to qualified residents on a citywide basis.
	Planned Activities	Assist in the provision of affordable, high quality early childhood educational programs for qualified children; assist in improving access to affordable housing in Biloxi for near-homeless and homeless veterans and families with children to prevent and to address homelessness; and assist income-eligible residents through English as a Second Language education classes.
3	Project Name	John Henry Beck Park Restroom Construction Project East Biloxi Neighborhood Cleanup Program
	Target Area	East Biloxi
	Goals Supported	Public Safety and Welfare
	Needs Addressed	Public safety and improved living environment
	Funding	CDBG: \$171,454
	Description	The project will provide public restrooms in an East Biloxi neighborhood park that is located in a primarily residential project service area in which a majority of residents are low- to moderate-income.
	Target Date	9/30/2019

	Estimate the number and type of families that will benefit from the proposed activities	An estimated 2,225 people will benefit from this project; of this total, 1,470 or 66.07% are low- to moderate-income. The Project Service Area Map for this activity, attached, provides census data by block group to document compliance with HUD's LMA requirements.
	Location Description	371 Division Street
	Planned Activities	Construction of low maintenance public restrooms
4	Project Name	East Biloxi Railroad Crossing Closure & Access Road Project, Phase 1
	Target Area	East Biloxi
	Goals Supported	Streets, sidewalks and lighting improvements
	Needs Addressed	Improved public safety
	Funding	CDBG: \$200,000
	Description	The project involves closing a railroad crossing in a primarily residential, low- to moderate-income area and constructing an access road north of the railroad tracks to preserve neighborhood access and improve emergency vehicle response times.
	Target Date	9/30/2019
	Estimate the number and type of families that will benefit from the proposed activities	The City estimates that 3,845 people will benefit from this project, 2,110 or 54.88% of whom are low- to moderate-income. The Project Map for this activity, attached, provides census data by block group to document compliance with HUD's LMA requirements.
	Location Description	East Biloxi bound by Caillavet Street to the west; to the north by Back Bay; to the east by the municipal limits; and to the south by Highway 90.
Planned Activities	The project includes closing a CSX Railroad crossing between Dorries and Crawford Streets in East Biloxi and constructing a neighborhood access road north of the tracks. In addition to environmental review; legal and survey services; engineering design; and road construction, the project may include right-of-way acquisition, demolition and relocation.	

5	Project Name	East Biloxi Business Façade Grant Program
	Target Area	East Biloxi
	Goals Supported	Improved public safety and welfare
	Needs Addressed	Improved public safety and welfare, improved living environments
	Funding	CDBG: \$100,000
	Description	The new activity involves developing and implementing a façade grant program to assist qualified East Biloxi businesses located in primarily residential, low- to moderate-income areas. Deferred grants up to a maximum amount of \$20,000 each will be awarded on a competitive basis to qualified property owners for CDBG-eligible exterior improvements.
	Target Date	9/30/2019
	Estimate the number and type of families that will benefit from the proposed activities	The City estimates that 3,845 people will benefit from this project, 2,110 or 54.88% of whom are low- to moderate-income. The Project Service Area Map for this activity, attached, provides census data by block group to document compliance with HUD's LMA requirements.
	Location Description	From the east side of Porter Avenue; to the north by Back Bay; to the east by the municipal limits; and to the south by Highway 90.
Planned Activities	The project includes advertising for applications; reviewing applications for environmental and program compliance; rating applications, awarding grants and identifying specific improvements to be funded; City bidding of individual improvement projects; award of contracts & implementation of improvements; inspection; monitoring.	

AP-50 Geographic Distribution – 91.220(f)

Description of the geographic areas of the entitlement (including areas of low-income and minority concentration) where assistance will be directed

The City does not allocate funds by geographic priorities, as detailed in its Five-Year Consolidated Plan.

Maps are attached that identify the low-to moderate-income areas in the City, minority concentration areas and the location of 2018 Program Year projects.

Each of the PY2018 public service activities will provide citywide benefit.

Rationale for the priorities for allocating investments geographically

The City does not allocate funds by geographic priorities, as detailed in its Five-Year Consolidated Plan.

The City's goal for use of limited CDBG resources is to improve the safety and welfare of its low- to moderate-income residents through investment of funds in activities that maximize public benefits and that leverage the investment of other private, local, state and federal funding.

AP-55 Affordable Housing – 91.220(g)

The City of Biloxi does not receive HOME, ESG or HOPWA funding. However, the City has budgeted \$20,000 of PY2018 CDBG funds for a public service activity to prevent or address homelessness of veterans and families with children through tenant-based rental assistance that will improve access to affordable housing in Biloxi. The City will work with the Open Doors Homeless Coalition Continuum of Care and other social service agencies to identify qualified, eligible participants. It is estimated that this public service activity will benefit 120 eligible persons, or 40 households, in PY2018.

The City also anticipates budgeting general funds to continue supporting Back Bay Mission's housing rehabilitation program that benefits elderly and disabled, income-qualified residents.

One Year Goals for the Number of Households to be Supported	
Homeless	20
Non-Homeless	20
Special-Needs	0
Total	40

Table 8 - One Year Goals for Affordable Housing by Support Requirement

One Year Goals for the Number of Households Supported Through	
Rental Assistance	40
The Production of New Units	0
Rehab of Existing Units	0
Acquisition of Existing Units	0
Total	40

Table 9 - One Year Goals for Affordable Housing by Support Type

The City of Biloxi will continue to support the grant applications of area nonprofit service organizations and public agencies for expanded resources to meet the housing needs of its citizens, including applications for funding that will lower housing cost burdens on low- and moderate-income families to help them access affordable housing. The City will continue to support the pursuit of federal, state and private housing funding by area nonprofit service organizations and public agencies for housing services and programs that comply with the goals and objectives of the Biloxi Five-Year Consolidated Plan through programs such as: HOME, ESG, HOPWA, Weatherization, LIHEAP, Public Housing, VA, FEMA rental and mortgage assistance.

As an active member of the Open Doors Homeless Coalition CoC, the City will continue to work during PY2018 to effectively coordinate local and regional systems, resources and services to meet the housing needs of the homeless, and to improve the affordability of and/or access to housing for those with special needs and those with low- to moderate-incomes.

The City will continue to support efforts of agencies, such as the Gulf Coast Center for Nonviolence to secure increased funding from federal and state sources to provide rental and mortgage assistance payments for those in crisis.

The City will continue to support efforts of the Open Doors Homeless Coalition to secure grant funding through the “Homeless Prevention and Rapid Re-Housing Program” to assist families on the verge of becoming homeless with counseling services, financial assistance and long-term solutions.

The City also will work with the Open Doors Homeless Coalition and its member agencies to implement a PY2018 CDBG public service program to assist qualified, income-eligible near-homeless and homeless families with children and veterans with tenant-based rental assistance to improve access to affordable housing.

AP-60 Public Housing – 91.220(h)

The Biloxi Housing Authority (BHA) owns and manages 13 public housing complexes in the City, which comprise a combined total of 908 Rental Assistance Demonstration (RAD) Project Based Housing Choice Voucher units. In 2018, there were approximately 3,000 applicants on the waiting list for assisted housing. BHA reported that no units were deemed to be below standard and most developments were reported to be in good condition.

In addition to managing the 13 BHA public housing sites, BHA administers a total of 65 affordable market rate units; 444 Tenant Based Housing Choice Vouchers; 158 VASH vouchers; 117 Project-based Non-RAD Vouchers; and 50 straight Low Income Housing Tax Credit units.

The Mississippi Region VIII Housing Authority also provides Section 8 rental assistance through Section 8 certificates and vouchers to hundreds of Biloxi residents.

Actions planned during the next year to address the needs to public housing

Although the Biloxi 2018 Action Plan does not designate funding for public housing, the City of Biloxi will continue to work with and support the Biloxi Housing Authority and the Mississippi Region VIII Housing Authority through the following actions:

- Continue to support the efforts of the Regional Housing Authority to eliminate obsolete public housing.
- Support the Biloxi Housing Authority's efforts to secure funds for additional assisted housing.
- Support the Biloxi Housing Authority's efforts to secure funds for additional assisted housing designated for elderly citizens.
- Support the Biloxi Housing Authority's efforts to improve the living environment at all assisted housing sites.
- Partner with the public housing agencies to provide fair housing educational outreach information and workshops.

Actions to encourage public housing residents to become more involved in management and participate in homeownership

The City will continue to work with the Biloxi Housing Authority and encourage BHA residents to become more involved in management and participate in homeownership through the public outreach campaign to educate Biloxi residents about their rights under the Fair Housing Act through workshops offered at various locations in 2018.

If the PHA is designated as troubled, describe the manner in which financial assistance will be provided or other assistance

Not applicable to the Biloxi Housing Authority.

Discussion

BHA reports that in 2018 none of its units is deemed to be below standard, and all of the developments were reported to be in good condition.

AP-65 Homeless and Other Special Needs Activities – 91.220(i)

The City of Biloxi’s strategy for addressing homelessness during the 2018 Program Year largely will focus on continuing to support the ongoing efforts of the following organizations that currently serve the homeless and those threatened with homelessness: the Open Doors Homeless Coalition Continuum of Care, LIFE, Catholic Community and Social Services, Gulf Coast Center for Nonviolence, Interfaith Hospitality Network, Back Bay Mission, Gulf Coast Rescue Mission, the Biloxi Housing Authority, the Veterans Administration and others.

The City of Biloxi is an active participant in the MS-503 Gulf Coast Continuum of Care, a multi-county, multi-agency effort to address the full continuum of care for people experiencing homelessness. The City will continue to participate and will actively support efforts to obtain HUD and other funding to broaden the spectrum of services available to people experiencing homelessness and increase and improve current levels of services. In addition, the City will continue to support efforts of the Open Doors Homeless Coalition/MS-503 CoC to assess and address the needs of homeless persons and to obtain grant funding to assist those on the verge of becoming homeless.

Describe the jurisdictions one-year goals and actions for reducing and ending homelessness including reaching out to homeless persons (especially unsheltered persons) and assessing their individual needs

The City works with the Open Doors Homeless Coalition/MS-503 CoC and other social service agencies serving people experiencing homelessness with shelter, food, clothing, etc. and will continue to work with the CoC to establish methods for assessing the needs of people experiencing homelessness. The CoC interviews homeless persons in Biloxi through coordinated entry in an attempt to identify their immediate and long-term needs to determine what can be done to comprehensively meet those needs

so that self-sufficiency and economic independence in a permanent housing environment can be attained.

During PY2018, the City will not receive funding through HOME, ESG or HOPWA, but will participate in on-going efforts to reduce homelessness through the allocation of \$20,000 in PY2018 CDBG funds for a tenant-based housing assistance public service activity that will provide rent, utility and security deposit assistance to qualified, eligible near-homeless and homeless families with children and veterans to assist them in accessing affordable housing in Biloxi.

The City also is working with the Open Doors Homeless Coalition and other dedicated local nonprofits to effectively end chronic homelessness in Biloxi by the end of the year and to effectively end homelessness among families and youth by 2020.

Addressing the emergency shelter and transitional housing needs of homeless persons

The City will continue to support efforts of agencies to secure increased funding from HUD and other agencies to provide rental and mortgage assistance payments for those in crisis.

The City will continue to support efforts of the Open Doors Homeless Coalition/MS-503 CoC to secure grant funding through the Emergency Solutions Grant Program (ESG) to assist families on the verge of becoming homeless with counseling services, financial assistance and long-term solutions.

Helping homeless persons (especially chronically homeless individuals and families, families with children, veterans and their families, and unaccompanied youth) make the transition to permanent housing and independent living, including shortening the period of time that individuals and families experience homelessness, facilitating access for homeless individuals and families to affordable housing units, and preventing individuals and families who were recently homeless from becoming homeless again

The need for expanded or additional emergency shelter facilities and supportive services has been established from data supplied to the City by agencies such as the Open Doors Homeless Coalition/MS-503 CoC, Back Bay Mission, the Mississippi Center for Justice and Interfaith Hospitality Network. Strategies for addressing the emergency shelter and transitional housing needs of homeless individuals and families include the following actions:

- \$20,000 in PY2018 CDBG funds are budgeted by the City to assist near homeless and homeless families with children and veterans (as first priority) in securing affordable housing through the provision of rent, utility and security deposit assistance to improve access to affordable housing. This public service activity will be a collaborative effort between the City and local

housing-supportive service agencies to identify qualified, eligible participants and to document beneficiaries for HUD compliance purposes.

- The City will support applications from agencies currently providing emergency shelter and supportive housing to people experiencing homelessness. Agencies such as the Open Doors Homeless Coalition/MS-503 CoC, Gulf Coast Center for Nonviolence, Women’s Resource and Empowerment Center (a subsidiary of the Center for Environmental and Economic Justice), Gulf Coast Rescue Mission and others will be supported by the City in their efforts to expand the capacity of such programs.
- The City will support agencies serving Biloxi residents that seek funding opportunities to establish a transitional housing program with facilities and supportive services.

Helping low-income individuals and families avoid becoming homeless, especially extremely low-income individuals and families and those who are: being discharged from publicly funded institutions and systems of care (such as health care facilities, mental health facilities, foster care and other youth facilities, and corrections programs and institutions); or, receiving assistance from public or private agencies that address housing, health, social services, employment, education, or youth needs.

The City will support applications for federal and state funding to assist housing and supportive service providers in obtaining funds for the continuation and expansion of services and facilities that help low-income individuals and families avoid becoming homeless, especially the extremely low-income and those who are being discharged from public institutions and systems of care or receiving assistance from agencies that address housing, health, social services, employment, education and youth needs.

The City also will support agencies and applications for funding to continue and expand programs and facilities to meet the needs of mentally, developmentally and physically disabled persons. Agencies such as the South Mississippi Regional Center, LIFE, Gulf Coast Mental Health and the Mental Health Association of Mississippi will continue to be supported.

Discussion

The City will continue to support agencies such as the Mississippi Region VIII Housing Authority, Biloxi Housing Authority and Catholic Community and Social Services in their efforts to obtain more housing and housing assistance for the elderly through programs such as Public Housing Development Grants, Housing Choice Vouchers, HUD Section 201 and 811 Housing, and Tax Credits.

The City will support applications for funding to assist agencies such as the Catholic Community and Social Services and American Red Cross with programs to assist the elderly with reducing utility costs and paying utility bills through Weatherization and LIHEAP. Programs such as Meals on Wheels, which

delivers meals to homebound elderly persons, Coastal Family Health Center and other home health programs will be supported in their efforts to assist the elderly and frail elderly.

The City will support agencies and applications for funding to continue and expand programs and facilities to meet the needs of mentally, developmentally and physically disabled persons. Agencies such as the South Mississippi Regional Center, LIFE, Gulf Coast Mental Health and the Mental Health Association of Mississippi will continue to be supported.

AP-75 Barriers to affordable housing – 91.220(j)

During development of the 2015-2019 Consolidated Plan, the need for affordable permanent housing and affordable rental housing was identified by community leaders and citizens as one of the greatest challenges facing the City of Biloxi. To foster and maintain affordable housing and remove barriers to affordable housing, the City will do the following during the 2018 Program Year:

- Continue to work with and support efforts of the Biloxi Housing Authority to expand public housing and improve existing public housing;
- Continue to support grant applications of local nonprofit agencies for local rehabilitation loan and grant programs;
- Continue to support grant applications of local nonprofit agencies for emergency shelter services and programs;
- Continue to support efforts of various agencies to obtain HOME funding to broaden much-needed opportunities for homebuyer education and assistance for homeownership; and
- Work to implement the City's public education outreach plan to educate the public about the responsibilities of lenders, realtors, developers, landlords and others to provide access to all citizens in compliance with the Fair Housing Act and the Americans with Disabilities Act as well as to inform the public about their rights under the law.

Actions it planned to remove or ameliorate the negative effects of public policies that serve as barriers to affordable housing such as land use controls, tax policies affecting land, zoning ordinances, building codes, fees and charges, growth limitations, and policies affecting the return on residential investment

Biloxi's Comprehensive Land Development Ordinance, which includes subdivision regulations, provides for zero lot line developments and includes other land use provisions that encourage construction of

affordable housing developments. An analysis of the Official Zoning Map of Biloxi reveals that a range of residential activities are permitted city wide so that affordable multi-family residential apartments and homes of all types and prices are not clustered in a single geographic area.

The City's Community Court helps maintain property values throughout the City through code enforcement activities that support public health and safety as well as promote basic maintenance of structures and preclude illegal dumping. This comprehensive, citywide code enforcement effort helps maintain property values for all home owners and regulates rehabilitation to safeguard the safety of renters and home buyers.

Discussion:

During PY2018, a portion of CDBG program administration funds will assist with implementing the fair housing educational outreach plan as part of its ongoing effort to remove and ameliorate barriers to fair house. This includes publishing information in local housing publications and conducting workshops in partnership with the Biloxi Housing Authority, the Mississippi Center for Justice, the Gulf Coast Center for Nonviolence and the Open Doors Homeless Coalition Continuum of Care to educate the public about rights and responsibilities under the Fair Housing Act and the Americans with Disabilities Act.

Funds also will be invested to initiate an update of the Analysis of Impediments to Fair Housing Choice.

AP-85 Other Actions – 91.220(k)

To meet other unmet community needs identified during development of the 2015-2019 Consolidated Plan and the 2018 Action Plan, the City budgeted CDBG funds for the following for public service activities. The total of \$65,000 for these PY2018 public service activities complies with HUD's 15% public service category cap.

Affordable Early Childhood Education and Development Services

To expand access to affordable, high quality early childhood education and development for children six weeks to three years old, \$25,000 is budgeted to support Moore Community House, which has a track record of success administering federally- and state-funded public programs for the benefit of Biloxi residents. Use of CDBG funds for this activity will leverage additional private, state and local funds. The program will be available to qualified low- to moderate-income Biloxi families who also must comply with program participation requirements.

Early Childhood Education and Development Program for Abused Children

The Gulf Coast Center for Nonviolence is licensed to provide an early childhood education and development program, which is limited to families that are sheltered at or receiving services from the center. \$10,000 in PY2018 CDBG resources will help fund the program and will leverage other private, state and local resources. The activity meets HUD's *Limited Clientele* presumption of benefit for children who have experienced domestic violence, but will be supported with required income documentation to verify low/mod benefit compliance.

Tenant-Based Affordable Housing Assistance through Rent, Utility and Security Deposit Assistance

The Open Doors Homeless Coalition/MS-503 CoC is certified by HUD to administer federally-funded homeless and housing programs. FY2018 CDBG funds will provide rent, utility and security deposit assistance to eligible families with children and veterans (first priority) to support their efforts to avoid or address homelessness by complying with "move-in" requirements to access affordable housing in Biloxi. The City's CDBG funds will provide assistance on a "first come-first served" basis until the \$20,000 cap is reached. The activity meets HUD's *Limited Clientele* presumption of benefit for people experiencing homelessness, which will be supported with required income documentation to verify low/mod benefit compliance.

English as a Second Language Education Classes

The City also will support affordable language skills classes provided by Catholic Community and Social Services to enhance low- to moderate-income residents' opportunities for employment and to allow them to more fully participate in community activities. \$10,000 is budgeted to purchase educational material and equipment.

Actions planned to address obstacles to meeting underserved needs

The City and local service providers will address the housing and supportive service needs of special groups that are underserved as follows:

- The City will support applications for federal and state funding to assist housing and supportive service providers in obtaining funds for continuation and expansion of services and facilities. The City will continue to support agencies such as the Mississippi Region VIII Housing Authority, Biloxi Housing Authority, the Open Doors Homeless Coalition/ MS-503 CoC, Gulf Coast Center

for Nonviolence and Catholic Community and Social Services in their efforts to obtain more housing and housing assistance for the underserved through various housing programs.

- The City will support applications for funding to assist agencies such as the Catholic Community and Social Services and American Red Cross with programs to assist the elderly with reducing utility costs and paying utility bills through Weatherization and LIHEAP. Programs such as Meals on Wheels, which delivers meals to homebound elderly, Coastal Family Health Center and other home health programs will be supported in their efforts to assist the elderly and frail elderly.
- The City will support agencies and applications for funding to continue and expand programs and facilities to meet the needs of mentally, developmentally and physically disabled persons. Agencies such as the South Mississippi Regional Center, LIFE, Gulf Coast Mental Health and the Mental Health Association of Mississippi will continue to be supported.
- The City will continue to support efforts to sustain and expand programs and facilities to address the needs of persons who have alcohol or drug addictions. Agencies such as the Coastal Family Health Center, Salvation Army, Gulf Coast Rescue Mission and others will be supported in their efforts to develop new facilities to house and counsel persons addicted to drugs or alcohol.
- The City will endorse and support efforts to establish a health facility specifically devoted to health care for persons with HIV/AIDS and will endorse and actively support efforts to develop broad educational programs focused on AIDS prevention.
- The City will continue to support agencies and applications for funding agencies providing a full array of services that support the low- and moderate-income population and help persons to avoid homelessness. The following programs, among others, will be supported as well as applications for funding: American Red Cross, Meals on Wheels, Loaves & Fishes and Back Bay Mission.
- The City will support agency efforts to assist public housing residents in making the transition to independent living. Agencies such as the Mississippi Region VIII Housing Authority, Biloxi Housing Authority, Salvation Army, Boys and Girls Clubs, Moore Community House and Interfaith Hospitality Network will be supported in efforts to provide public housing residents with opportunities to seek gainful employment and economic self-sufficiency. Programs such as resident initiatives, economic development training, homeownership, comprehensive day care programs, and youth programs will be encouraged and supported.

Actions planned to foster and maintain affordable housing

To foster and maintain affordable housing and remove barriers to affordable housing, the City will do the following during the 2018 Program Year:

- Continue to work with and support efforts of the Biloxi Housing Authority to expand public housing and improve existing public housing.
- Continue to support applications for local rehabilitation loan and grant programs.
- Continue to support efforts of various agencies to obtain HOME funding to broaden much-needed opportunities for homebuyer education and assistance for homeownership.

In Program Year 2018, the City also will partner with local nonprofit agencies such as the Open Doors Homeless Coalition/MS-503 Continuum of Care, the Biloxi Housing Authority, the Mississippi Center for Justice and others to implement an educational outreach program to promote compliance with the Fair Housing Act and to support the rights of those protected by the Act. The City will continue to implement its Fair Housing Plan in an ongoing effort to affirmatively advance fair housing and eliminate discrimination and will initiate development of an update to its Analysis of Impediments to Fair Housing Choice.

Actions planned to reduce lead-based paint hazards

During the 2018 Program Year, the City will continue to educate the public about lead-based paint hazards, including information about testing and abatement, if necessary, in accordance with EPA requirements.

The City's code enforcement efforts require housing structures being substantially rehabilitated or repaired be upgraded to code standards to eliminate or reduce the likelihood of lead-based paint exposure.

The Biloxi Housing Authority will continue to require abatement of lead-based hazards prior to public housing rehabilitation or renovation.

The Mississippi Region VIII Housing Authority will abate any lead-based paint reported in its LRP units with funds from its Comprehensive Grant Program. The Regional Housing Authority will continue its inspection program requiring owners of housing units inspected for Section 8 eligibility scrape and repaint any surface areas where paint is chipping or peeling. The agency will continue its lead-based paint hazard education program by providing informational literature to Section 8 families with children less than six years of age.

Actions planned to reduce the number of poverty-level families

In addition to capitalizing on redevelopment opportunities and encouraging economic growth, the City will continue to do the following during Program Year 2018 to help reduce the number of poverty-level families:

- Invest PY2018 CDBG resources for a tenant-based housing assistance program to assist in improving access to affordable housing in Biloxi through rent, utility and security deposit assistance to qualified families with children and veterans to prevent or address homelessness;
- Continue to support programs of the Biloxi Housing Authority to provide employment training opportunities to public housing residents and support the establishment of afterschool care programs, which will allow parents a chance to seek and maintain gainful employment while children are cared for by qualified agencies;
- Invest PY2018 CDBG resources to support affordable, quality early childhood education and development programs for children in qualified, income-eligible families, thus supporting parents' efforts to secure and maintain jobs or complete their education or training;
- Invest PY2018 CDBG resources to expand access to affordable, quality English as a Second Language education classes for qualified residents to improve their employment opportunities;
- Continue to support the establishment of local job training programs that focus on jobs for Biloxi residents;
- Continue its commitment to maintain existing infrastructure, including but not limited to water and sewer lines and streets, to serve business and industry and will continue implementing its capital projects program to upgrade and improve infrastructure to accommodate, encourage and induce diverse economic development;
- Continue street improvements at major thoroughfares to insure that traffic congestion does not adversely impact economic development efforts;
- Continue to use federal and state resources to position Biloxi so that development and redevelopment opportunities will be available;
- Continue its policy of encouraging investment and creation of jobs and will, to the maximum extent feasible, encourage investors to employ local residents.
- Continue to work with and support local agencies to expand affordable housing options.

Actions planned to develop institutional structure

The Open Doors Homeless Coalition/MS-503 Continuum of Care assists the City in maintaining an effective coordinated system of housing and related services to meet the needs of all Biloxi citizens and the City of Biloxi plans to continue working as an active member of the CoC during PY2018. By participating with Open Doors and its 50+ other members, the City maintains good communication and share critical information with public and private housing and social service agencies that form the local institutional structure.

Adherence to the Biloxi Citizen Participation Plan will assist the City in its efforts to strengthen the institutional structure within the jurisdiction as it requires public notice regarding planned and proposed CDBG-funded activities. In addition to posting and publishing notices regarding the City's CDBG Entitlement Program, the City mails invitations to meetings and public hearings to local public and private housing and social service agencies to encourage their participation and input.

During PY2018, the City of Biloxi will take a pro-active role in implementing its Consolidated Plan and its Analysis of Impediments to Fair Housing Choice's public education outreach plan. It also will initiate work on updating its Analysis of Impediments to Fair Housing Choice. Social service agencies and housing providers will work to insure that application for HUD programs affected by the Consolidated Plan are consistent with the Plan.

The City will support coordinated efforts of the social service agencies in addressing the full continuum of care for the homeless and those with special needs.

Actions planned to enhance coordination between public and private housing and social service agencies

In an effort to enhance coordination between public and private housing and social service agencies during PY2018, the City will continue to participate as an active member of the regional CoC and to adhere to its Citizen Participation Plan, which requires publication and distribution of information regarding the CDBG Entitlement Program.

The City will continue to share information about federal, state and local funding opportunities with local agencies and organizations that provide housing and social service assistance to Biloxi residents. The City also will conduct an annual mailout to local agencies and organizations to encourage their participation in development and implementation of each CDBG Action Plan in an effort to strengthen the institutional structure within the jurisdiction.

The City will support coordinated efforts of the social service agencies in addressing the full continuum of care for the homeless.

Discussion:

The City of Biloxi recognizes that its actions have significant bearing on economic development and private investment in the community. The City remains proactive in its efforts to encourage local economic development and redevelopment. The City has used such programs as Tax Increment Financing, the Urban Renewal Program, the CDBG Program, and others to revitalize and redevelop areas of Biloxi. This pro-development attitude has helped attract gaming venues, new business and industry and, in effect, has created thousands of new jobs thereby helping to reduce local poverty levels.

AP-90 Program Specific Requirements – 91.220(l)(1,2,4)

Introduction:

The CDBG Program is authorized under Title I of the Housing and Development Act of 1974, as amended. The primary objective of Title I is the development of viable urban communities. These viable communities are achieved by providing decent housing, a suitable living environment, and expanded economic opportunities.

Eligible CDBG activities must meet one of the program's three national policy objectives: benefit low- to moderate-income persons; aid in preventing or eliminating slums or blight; or address a need with a particular urgency because existing conditions pose a serious and immediate threat to the health and welfare of the community.

The City of Biloxi received a CDBG entitlement allocation of \$459,833 for PY2018 and anticipates generating an additional \$165,535 in program income. \$11,086 in funds carried over from previous years brings the total of anticipated available CDBG funds in PY2018 to \$636,454.

2018 Program Year Activities & Funding:

Program Administration \$100,000; East Biloxi Railroad Crossing Closure and Access Road Project, Phase 1 \$200,000; **John Henry Beck Park Restrooms Construction Project** ~~East Biloxi Neighborhood Cleanup Program~~ \$171,454; East Biloxi Business Façade Grant Program \$100,000; and Public Services \$65,000.

Community Development Block Grant Program (CDBG)

Reference 24 CFR 91.220(l)(1)

Projects planned with all CDBG funds expected to be available during the year are identified in the Projects Table. The following identifies program income that is available for use that is included in projects to be carried out.

1. The total amount of program income that will have been received before the start of the next program year and that has not yet been reprogrammed 0
2. The amount of proceeds from section 108 loan guarantees that will be used during the year to address the priority needs and specific objectives identified in the grantee's strategic plan. 0
3. The amount of surplus funds from urban renewal settlements 0

4. The amount of any grant funds returned to the line of credit for which the planned use has not been included in a prior statement or plan	0
5. The amount of income from float-funded activities	0
Total Program Income:	0

Other CDBG Requirements

1. The amount of urgent need activities	0
2. The estimated percentage of CDBG funds that will be used for activities that benefit persons of low and moderate income. Overall Benefit - A consecutive period of one, two or three years may be used to determine that a minimum overall benefit of 70% of CDBG funds is used to benefit persons of low and moderate income. Specify the years covered that include this Annual Action Plan.	100.00%

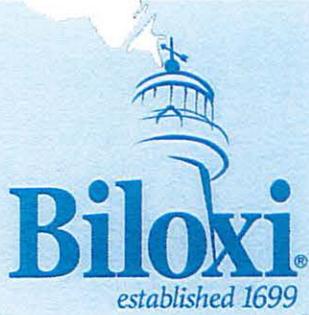
The City estimates that 100% of 2018 CDBG funds will be invested in activities to benefit those who qualify as low- to moderate-income. Overall benefit is determined based on the one year period, October 1, 2018 - September 30, 2019, which is the City of Biloxi's 2018 CDBG Program Year.

Attachments

Citizen Participation – will be attached to final document
(____ written comment was received during the 30-day comment
period for the **second substantial amendment.**)

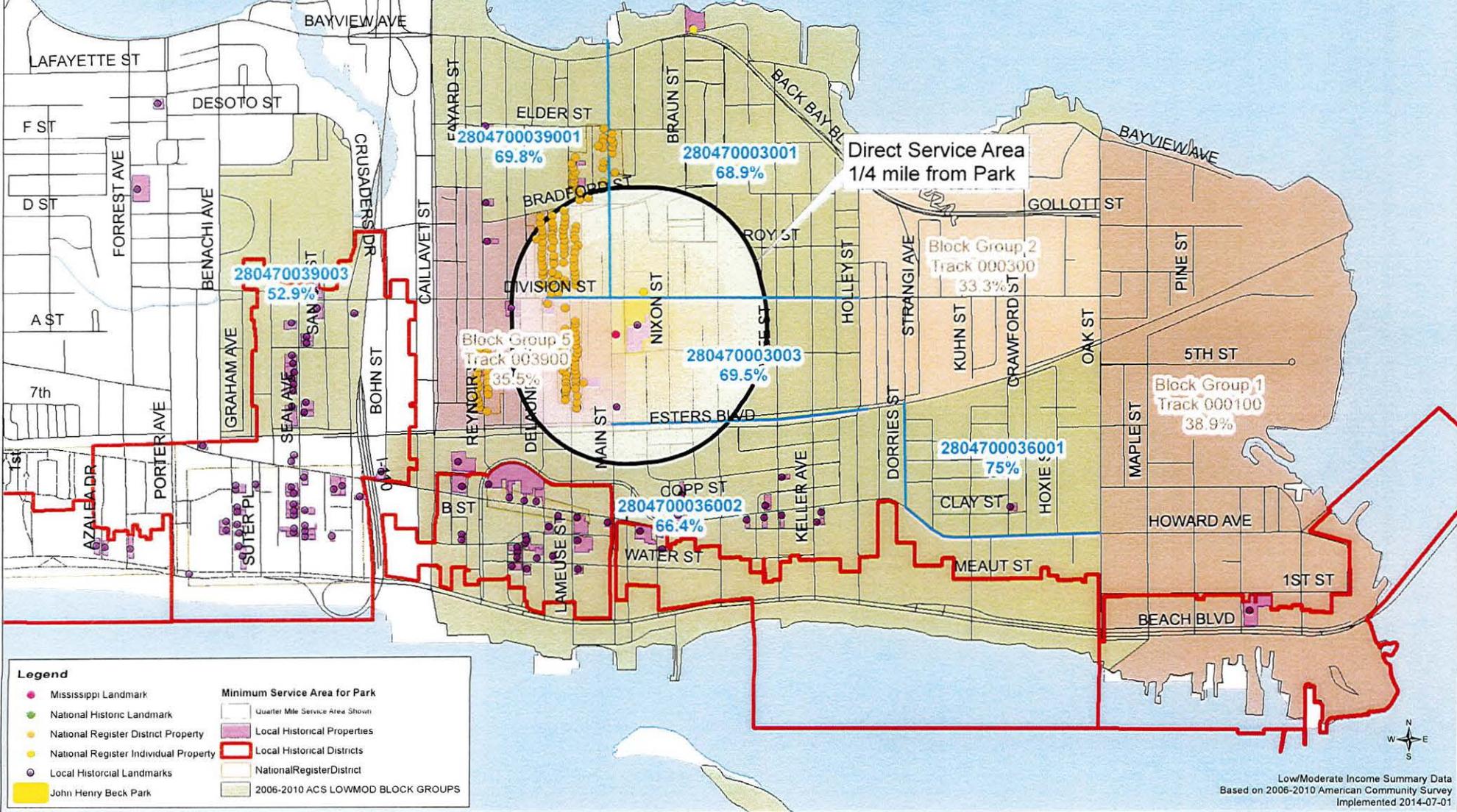
Maps

SF-424, SF-424D & HUD Certifications



2018 CDBG Amendment Proposed
John Henry Beck Park/Restrooms
with Historical Districts and Landmarks

TRACT	BLKGRP	LOWMOD	L/M UNIV	L/M %
300	1	410	595	68.90%
300	3	330	475	69.50%
3600	2	455	685	66.40%
3900	1	220	315	69.80%
3900	5	55	155	35.50%
		1470	2225	66.07%



Legend

- Mississippi Landmark
- National Historic Landmark
- National Register District Property
- National Register Individual Property
- Local Historical Landmarks
- John Henry Beck Park

Minimum Service Area for Park

- Quarter Mile Service Area Shown
- Local Historical Properties
- Local Historical Districts
- National Register District
- 2006-2010 ACS LOWMOD BLOCK GROUPS

